

GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1995

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SENATE BILL 1032

Short Title: Emergency Management Compact.

(Public)

Sponsors: Senator Parnell.

Referred to: Judiciary II/Election Laws

May 4, 1995

A BILL TO BE ENTITLED

AN ACT ENACTING AND ENTERING INTO THE SOUTHERN REGIONAL EMERGENCY MANAGEMENT ASSISTANCE COMPACT.

The General Assembly of North Carolina enacts:

Section 1. Chapter 166A of the General Statutes is amended by adding a new Article to read:

"ARTICLE 4.

"SOUTHERN REGIONAL EMERGENCY MANAGEMENT ASSISTANCE COMPACT.

"§ 166A-34. Title of Article; entering into Compact.

(a) This Article may be cited as the Southern Regional Emergency Management Assistance Compact.

(b) The Southern Regional Emergency Management Assistance Compact, hereinafter 'Compact', is hereby enacted into law and entered into by this State with all other states legally joining therein, in the form substantially as set forth in this Article. This Compact is made and entered into by and between the party states which enact this Compact. For the purposes of this Article, the term 'states' means the several states, the Commonwealth of Puerto Rico, the District of Columbia, and all United States territorial possessions and the term 'party states' means the participating member states which enact and enter into this Compact.

"§ 166A-35. Purposes and authorities.

(a) The purpose of this Compact is to provide for mutual assistance between the party states in managing any emergency or disaster that is duly declared by the governor of the affected state or states, whether arising from natural disaster, technological hazard, man-made disaster, civil emergency aspects of resources shortages, community disorders, insurgency, or enemy attack.

(b) This Compact shall also provide for mutual cooperation in emergency-related exercises, testing, or other training activities using equipment and personnel simulating performance of any aspect of the giving and receiving of aid by party states or subdivisions of party states during emergencies, such actions occurring outside actual declared emergency periods. Mutual assistance in this Compact may include the use of the states' national guard forces, either in accordance with the National Guard Mutual Assistance Compact or by mutual agreement between states.

"§ 166A-36. General implementation.

(a) Each party state recognizes that many emergencies transcend political jurisdictional boundaries and that intergovernmental coordination is essential in managing these and other emergencies under this Compact. Each party state further recognizes that there will be emergencies which require immediate access and present procedures to apply outside resources to make a prompt and effective response to such an emergency. This is because few, if any, individual states have all the resources that they may need in all types of emergencies or the capability of delivering resources to areas where emergencies exist.

(b) The prompt, full, and effective utilization of resources of the participating states, including any resources on hand or available from the federal government or any other source, that are essential to the safety, care, and welfare of the people in the event of any emergency or disaster declared by a party state, shall be the underlying principle on which all articles of this Compact shall be understood.

(c) On behalf of the governor of each party state, the legally designated state official who is assigned responsibility for emergency management shall be responsible for formulation of the appropriate interstate mutual aid plans and procedures necessary to implement this Compact.

"§ 166A-37. Party state responsibilities.

(a) It shall be the responsibility of each party state to formulate procedural plans and programs for interstate cooperation in the performance of the responsibilities listed in this Article. In formulating the plans, and in carrying them out, the party states, insofar as practicable, shall:

- (1) Review individual state hazards analyses and, to the extent reasonably possible, determine all those potential emergencies the party state might jointly suffer, whether due to natural disaster, technological hazard, man-made disaster, emergency aspects of resource shortages, civil disorders, insurgency, or enemy attack.

- 1 (2) Review the party states' individual emergency plans and develop a plan
2 which will determine the mechanism for the interstate management and
3 provision of assistance concerning any potential emergency.
- 4 (3) Develop interstate procedures to fill any identified gaps and to resolve
5 any identified inconsistencies or overlaps in existing or developed plans.
- 6 (4) Assist in warning communities adjacent to or crossing the state
7 boundaries.
- 8 (5) Protect and assure uninterrupted delivery of services, medicines, water,
9 food, energy and fuel, search and rescue, and critical lifeline equipment
10 services, and resources, both human and material.
- 11 (6) Inventory and set procedures for the interstate loan and delivery of
12 human and material resources, together with procedures for
13 reimbursement or forgiveness.
- 14 (7) Provide, to the extent authorized by law, for temporary suspension of
15 any statutes or ordinances that restrict the implementation of the above
16 responsibilities.

17 (b) The authorized representative of a party state may request assistance of another
18 party state by contacting the authorized representative of that state. The provisions of
19 this Compact shall only apply to requests for assistance made by and to authorized
20 representatives. Requests may be verbal or in writing. If verbal, the request shall be
21 confirmed in writing within 30 days of the verbal request. Requests shall provide the
22 following information:

- 23 (1) A description of the emergency service function for which assistance is
24 needed, including fire services, law enforcement, emergency medical,
25 transportation, communications, public works and engineering, building
26 inspection, planning and information assistance, mass care, resource
27 support, health and medical services, and search and rescue.
- 28 (2) The amount and type of personnel, equipment, materials and supplies
29 needed, and a reasonable estimate of the length of time they will be
30 needed.
- 31 (3) The specific place and time for staging of the assisting party's response
32 and a point of contact at that location.

33 (c) There shall be frequent consultation between state officials who have assigned
34 emergency management responsibilities and other appropriate representatives of the party
35 states with affected jurisdictions and the federal government, with free exchange of
36 information, plans, and resource records relating to emergency capabilities.

37 **"§ 166A-38. Limitations.**

38 (a) Any party state requested to render mutual aid or conduct exercises and
39 training for mutual aid shall take such action as is necessary to provide and make
40 available the resources covered by this Compact in accordance with the terms hereof;
41 provided that the state rendering aid may withhold resources to the extent necessary to
42 provide reasonable protection for such state.

1 (b) Each party state shall afford to the emergency forces of any party state while
2 operating within its state limits under the terms and conditions of this Compact, the same
3 powers (except that of arrest unless specifically authorized by the receiving state), duties,
4 rights, and privileges as are afforded forces of the state in which they are performing
5 emergency services. Emergency forces will continue under the command and control of
6 their regular leaders, but the organizational units will come under the operational control
7 of the emergency services authorities of the state receiving assistance. These conditions
8 may be activated, as needed, only subsequent to a declaration of a state of emergency or
9 disaster by the governor of the party state that is to receive assistance or commencement
10 of exercises or training for mutual aid and shall continue so long as the exercises or
11 training for mutual aid are in progress, the state of emergency or disaster remains in
12 effect, or loaned resources remain in the receiving state or states, whichever is longer.

13 **"§ 166A-39. Licenses and permits.**

14 Whenever any person holds a license, certificate, or other permit issued by any party
15 state party evidencing the meeting of qualifications for professional, mechanical, or other
16 skills, and when such assistance is requested by the receiving party state, the person shall
17 be deemed licensed, certified, or permitted by the state requesting assistance to render aid
18 involving such skill to meet a declared emergency or disaster, subject to such limitations
19 and conditions as the governor of the requesting state may prescribe by executive order or
20 otherwise.

21 **"§ 166A-40. Liability.**

22 Officers or employees of a party state rendering aid in another state pursuant to this
23 Compact shall be considered agents of the requesting state for tort liability and immunity
24 purposes; and no party state or its officers or employees rendering aid in another state
25 pursuant to this Compact shall be liable on account of any act or omission, in good faith,
26 on the part of such forces while so engaged or on account of the maintenance or use of
27 any equipment or supplies in connection therewith. For the purposes of this Article,
28 'good faith' shall not include willful misconduct, gross negligence, or recklessness.

29 **"§ 166A-41. Supplementary agreements.**

30 Inasmuch as it is probable that the pattern and detail of the machinery for mutual aid
31 among two or more states may differ from that among the states that are party hereto, this
32 instrument contains elements of a broad base common to all states, and nothing herein
33 contained shall preclude any state from entering into supplementary agreements with
34 another state or affect any other agreements already in force between states.
35 Supplementary agreements may comprehend, but shall not be limited to, provisions for
36 evacuation and reception of injured and other persons and the exchange of medical, fire,
37 police, public utility, reconnaissance, welfare, transportation and communications
38 personnel, and equipment and supplies.

39 **"§ 166A-42. Compensation.**

40 Each party state shall provide for the payment of compensation and death benefits to
41 injured members of the emergency forces of that state and representatives of deceased
42 members of such forces in case such members sustain injuries or are killed while

1 rendering aid pursuant to this Compact, in the same manner and on the same terms as if
2 the injury or death were sustained within their own state.

3 **"§ 166A-43. Reimbursement.**

4 Any party state rendering aid in another state pursuant to this Compact shall be
5 reimbursed by the party state receiving such aid for any loss or damage to or expense
6 incurred in the operation of any equipment and the provision of any service in answering
7 a request for aid and for the costs incurred in connection with such requests; provided,
8 that any aiding party state may assume in whole or in part such loss, damage, expense, or
9 other cost, or may loan such equipment or donate such services to the receiving party
10 state without charge or cost; and provided further, that any two or more party states may
11 enter into supplementary agreements establishing a different allocation of costs among
12 those states.

13 **"§ 166A-44. Evacuation.**

14 Plans for the orderly evacuation and interstate reception of portions of the civilian
15 population as the result of any emergency or disaster of sufficient proportions to so
16 warrant shall be worked out and maintained between the party states and the emergency
17 management/services directors of the various jurisdictions where any type of incident
18 requiring evacuations might occur. Such plans shall be put into effect by request of the
19 state from which evacuees come and shall include the manner of transporting such
20 evacuees, the number of evacuees to be received in different areas, the manner in which
21 food, clothing, housing, and medical care will be provided, the registration of the
22 evacuees, the providing of facilities for the notification of relatives or friends, and the
23 forwarding of such evacuees to other areas or the bringing in of additional materials,
24 supplies, and all other relevant factors. Such plans shall provide that the party state
25 receiving evacuees and the party state from which the evacuees come shall mutually
26 agree as to reimbursement of out-of-pocket expenses incurred in receiving and caring for
27 such evacuees, for expenditures for transportation, food, clothing, medicines and medical
28 care, and like items. Such expenditures shall be reimbursed as agreed by the party state
29 from which the evacuees come and that party state shall assume the responsibility for the
30 ultimate support of repatriation of such evacuees.

31 **"§ 166A-45. Effective date.**

32 (a) This Compact shall become operative immediately upon its enactment into law
33 by any two states; thereafter, this Compact shall become effective as to any other state
34 upon its enactment by such state.

35 (b) Any party state may withdraw from this Compact by enacting a statute
36 repealing the same, but no such withdrawal shall take effect until 30 days after the
37 governor of the withdrawing state has given notice in writing of such withdrawal to the
38 governors of all other party states. Such action shall not relieve the withdrawing state
39 from obligations assumed hereunder prior to the effective date of withdrawal.

40 (c) Duly authenticated copies of this Compact and of such supplementary
41 agreements as may be entered into shall, at the time of their approval, be deposited with
42 each of the party states and with the Federal Emergency Management Agency and other
43 appropriate agencies of the federal government.

1 **"§ 166A-46. Validity.**

2 If any provision of this Compact is declared unconstitutional, or the applicability
3 thereof to any person or circumstances is held invalid, the constitutionality of the
4 remainder of this act and the applicability thereof to other persons and circumstances
5 shall not be affected thereby.

6 **"§ 166A-47. Additional provisions.**

7 Nothing in this Compact shall authorize or permit the use of military force by the
8 national guard of a state at any place outside that state in any emergency for which the
9 President is authorized by law to call into federal service the militia, or for any purpose
10 for which the use of the Army or the Air Force would in the absence of express statutory
11 authorization be prohibited under section 1385 of Title 18, United States Code."

12 Sec. 2. This act is effective upon ratification.