## GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2005

S D SENATE DRS65564-RU-52 (05/15) Short Title: Reform Governmental Ethics. (Public) Sponsors: Senators Presnell, and Berger of Rockingham. Referred to: A BILL TO BE ENTITLED 1 2 AN ACT TO REFORM AND IMPROVE GOVERNMENTAL ETHICS IN THE 3 EXECUTIVE AND LEGISLATIVE BRANCHES BY PROVIDING FOR EXECUTIVE BRANCH ETHICS, REFORMING LEGISLATIVE ETHICS, 4 5 STRENGTHENING LOBBYING LAWS. LIMITING TO \$10,000 CONTRIBUTIONS BY POLITICAL COMMITTEES TO STATE PARTY 6 EXECUTIVE COMMITTEES, PROVIDING FOR REAL-TIME ACCESS TO 7 CAMPAIGN REPORTS, MANDATING ETHICS EDUCATION FOR THE 8 EXECUTIVE AND LEGISLATIVE BRANCHES AND LOBBYISTS, REVISING 9 THE ELECTION LAWS; AND TO APPROPRIATE FUNDS TO IMPLEMENT 10 THE ACT. 11 12 The General Assembly of North Carolina enacts: 13 PART 1. STATE GOVERNMENT ETHICS ACT. 14 15 **SECTION 1.** The General Statutes are amended by adding a new Chapter to 16 read: 17 "Chapter 138A. "State Government Ethics Act. 18 "Article 1. 19 "General Provisions. 20 21 "§ 138A-1. Title. 22 This Chapter shall be known and may be cited as the 'State Government Ethics Act.' 23 "§ 138A-2. Purpose. The people of North Carolina entrust public power to elected and appointed officials 24 for the purpose of furthering the public, not private or personal, interest. To maintain the 25 public trust it is essential that government function honestly and fairly, free from all 26

forms of impropriety, threats, favoritism, and undue influence. Elected and appointed

officials must maintain and exercise the highest standards of duty to the public in 1 2 carrying out the responsibilities and functions of their positions. Acceptance of authority 3 granted by the people to elected and appointed officials imposes a commitment of 4 fidelity to the public interest, and this power cannot be used to advance narrow interests 5 for oneself, other persons, or groups. Self-interest, partiality, and prejudice have no 6 place in decision making for the public. Public officials must exercise their duties 7 responsibly with skillful judgment and energetic dedication. Public officials must exercise discretion with sensitive information pertaining to public and private persons 8 9 and activities. To maintain the integrity of North Carolina's State government, those 10 citizens entrusted with authority must exercise it for the good of the public and treat every citizen with courtesy, attentiveness, and respect. Because many public officials 11 12 serve on a part-time basis, it is inevitable that conflicts of interest and appearances of conflict will occur. Often these conflicts are unintentional and slight, but at every turn 13 14 those public officials who represent the people of this State must be certain that it is the 15 interests of the people, and not their own, that are being served. Officials should be prepared to remove themselves immediately from decisions, votes, or processes where 16 17 even the appearance of a conflict of interest exists. The State is committed to the 18 responsible exercise of authority by persons of honor and goodwill in government, by adopting a stronger procedure to prevent the occurrence of conflicts of interest in 19 20 government and to resolve conflicts when they do occur. 21

#### "§ 138A-3. Definitions.

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The following definitions apply in this Chapter:

- Board. Any State executive branch board, commission, council, (1) committee, task force, authority, or similar public body, however denominated, except for those public bodies that have only advisory authority.
- (2) Business. – Any of the following, whether or not for profit:
  - Association. a.
  - Corporation. <u>b.</u>
  - Enterprise. <u>c.</u>
  - d. Joint venture.
  - Organization. <u>e.</u>
  - <u>f.</u> Partnership.
  - Proprietorship. g.
  - <u>h.</u> Vested trust.
  - Every other business interest, including ownership or use of land for income.
- Business associate. A partner, or member or manager of a limited (3) liability company.
- Business with which associated. A business in which the covered (4) person or any member of the covered person's immediate family has a pecuniary interest. For purposes of this subdivision, the term 'business' shall not include a widely held investment fund, including a mutual

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1		fund regulated investment company or pension or deferred
		fund, regulated investment company, or pension or deferred
2		compensation plan, if all of the following apply:
3		a. The covered person or a member of the covered person's
4		immediate family neither exercises nor has the ability to
5		exercise control over the financial interests held by the fund.
6		b. The fund is publicly traded, or the fund's assets are widely
7		diversified.
8	<u>(5)</u>	Commission. – The State Ethics Commission.
9	<u>(6)</u>	Committee. – The Legislative Ethics Committee.
10	<u>(7)</u>	Compensation. – Any money, thing of value, or economic benefit
11		conferred on or received by any person in return for services rendered
12		or to be rendered by that person or another. This term does not include
13		campaign contributions properly received and, if applicable, reported
14		as required by Article 22A of Chapter 163 of the General Statutes.
15	<u>(8)</u>	Confidential information. – Information defined as confidential by
16		statute.
17	<u>(9)</u>	Constitutional officers of the State Officers whose offices are
18		established by Article III of the Constitution.
19	<u>(10)</u>	Contract Any agreement, including sales and conveyances of real
20		and personal property and agreements for the performance of services.
21	<u>(11)</u>	Covered person. – A legislator, a public servant, or a judicial officer.
22	<u>(12)</u>	Economic interest Matters involving a business with which the
23		person is associated or a nonprofit corporation or organization with
24		which the person is associated.
25	<u>(13)</u>	Employing entity. – Any of the following bodies of State government
26		of which the public servant is an employee or a member, or over which
27		the public servant exercises supervision: agencies, authorities, boards,
28		commissions, committees, councils, departments, offices, institutions
29		and their subdivisions, and constitutional offices of the State.
30	(14)	
31		covered person or descendant, ascendant, or sibling of the spouse of
32		the covered person.
33	<u>(15)</u>	Immediate family. – An unemancipated child of the covered person
34	<del></del>	residing in the household and the covered person's spouse, if not
35		legally separated.
36	(16)	Judicial officer. – Justice or judge of the General Court of Justice,
37		district attorney, clerk of court, or the director or assistant director of
38		the Administrative Office of the Courts, or any person elected or
39		appointed to any of these positions prior to taking office.
40	<u>(17)</u>	Legislative action. – As the term is defined in G.S. 120-47.1.
41	$\frac{(18)}{(18)}$	Legislative employee. – As the term is defined in G.S. 120-47.1.
42	(19)	Legislator. – A member or presiding officer of the General Assembly,
43	<u> /</u>	or a person elected or appointed a member or presiding officer of the
44		General Assembly before taking office.
		Committee of the control of the cont

1	(20)	Lobbying. – As the term is defined in G.S. 120-47.1.
2	$\frac{(20)}{(21)}$	
3	(21)	Nonprofit corporation or organization with which associated. – Any
		public or private enterprise, incorporated or otherwise, that is
4		organized or operating in the State primarily for religious, charitable,
5		scientific, literary, public health and safety, or educational purposes
6		and of which the person or any member of the person's immediate
7		family is a director, officer, governing board member, employee, or
8		independent contractor as of December 31 of the preceding year.
9	<u>(22)</u>	Official action. – Any decision, including administration, approval,
10		disapproval, preparation, recommendation, the rendering of advice,
11		and investigation, made or contemplated in any proceeding,
12		application, submission, request for a ruling or other determination,
13		contract, claim, controversy, investigation, charge, or rule making.
14	<u>(23)</u>	Participate To take part in, influence, or attempt to influence,
15		including acting through an agent or proxy.
16	(24)	Pecuniary interest. – Any of the following:
17	<u> </u>	a. Owning, either individually or collectively, a legal, equitable, or
18		beneficial interest of ten thousand dollars (\$10,000) or more or
19		five percent (5%), whichever is less, of any business.
20		b. Receiving, either individually or collectively, during the
21		preceding calendar year, compensation that is or will be
22		required to be included as taxable income on federal income tax
23		returns of the covered person, the covered person's immediate
24		family, or a business with which associated in an aggregate
25		amount of five thousand dollars (\$5,000) from any business or
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20 27		combination of businesses. A pecuniary interest exists in any
		client or customer who pays fees or commissions, either
28		individually or collectively, of five thousand dollars (\$5,000) or
29		more in the preceding 12 months to the covered person, the
30		covered person's immediate family, or a business with which
31		associated.
32		c. Receiving, either individually or collectively and directly or
33		indirectly, in the preceding 12 months, gifts or honoraria having
34		an unknown value or having an aggregate value of five hundred
35		dollars (\$500.00) or more from any person. A pecuniary interest
36		does not exist under this sub-subdivision by reason of (i) a gift
37		or bequest received as the result of the death of the donor; (ii) a
38		gift from an extended family member; or (iii) acting as a trustee
39		of a trust for the benefit of another.
40		d. Holding the position of associate, director, officer, business
41		associate, or proprietor of any business, irrespective of the
42		amount of compensation received.
43	<u>(25)</u>	Public event. – Either of the following:
		<del></del>

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1		<u>a.</u>	An organized gathering of individuals open to the general
2			public or to which a legislator or legislative employee is invited
3			along with the entire membership of the House of
4			Representatives, Senate, a committee, a subcommittee, a county
5			legislative delegation, a joint committee, or legislative caucus
6			and to which at least 10 employees or members of the principal
7			actually attend.
8		<u>b.</u>	An organized gathering of individuals open to the general
9			public or to which at least 10 public servants are invited to
10			attend and at least 10 employees or members of the principal or
11			person actually attend.
12	(26)	Public	e servants. – All of the following:
13		a.	Constitutional officers of the State and persons elected or
14		<u> </u>	appointed as constitutional officers of the State prior to taking
15			office.
16		<u>b.</u>	Employees of the Office of the Governor.
17		<u>c.</u>	Heads of all principal State departments, as set forth in
18		_	G.S. 143B-6, who are appointed by the Governor.
19		<u>d.</u>	The chief deputy and chief administrative assistant of each
20			person designated under sub-subdivision a. or c. of this
21			subdivision.
22		<u>e.</u>	Confidential assistants and secretaries as defined in
23		<u> </u>	G.S. 126-5(c)(2), to persons designated under sub-subdivision
24			a., c., or d. of this subdivision.
25		<u>f.</u>	Employees in exempt positions as defined in G.S. 126-5(b) and
26			employees in exempt positions designated in accordance with
27			G.S. 126-5(d)(1), (2), or (2a) and confidential secretaries to
28			these individuals.
29		<u>g.</u>	Any other employees or appointees in the principal State
30		<u> </u>	departments as may be designated by the Governor to the extent
31			that the designation does not conflict with the State Personnel
32			Act.
33		<u>h.</u>	All voting members of boards, including ex officio members
34		111	and members serving by executive, legislative, or judicial
35			branch appointment.
36		<u>i.</u>	For The University of North Carolina, the voting members of
37		1.	the Board of Governors of The University of North Carolina,
38			the president, the vice-presidents, and the chancellors, the
39			vice-chancellors, and voting members of the boards of trustees
40			of the constituent institutions.
41		<u>j.</u>	For the Community Colleges System, the voting members of
42		<u>J.</u>	the State Board of Community Colleges, the President and the
43			chief financial officer of the Community Colleges System, the
44			president, chief financial officer, and chief administrative
<del></del>			president, emer imaneral officer, and emer administrative

1			officer of each community college, and voting members of the
2			boards of trustees of each community college.
3		<u>k.</u>	Members of the Commission.
4		<u>l.</u>	Persons under contract with the State working in or against a
5		_	position included under this subdivision.
6	(27)	Veste	ed trust. – A trust, annuity, or other funds held by a trustee or
7		other	third party for the benefit of the covered person or a member of
8		the c	overed person's immediate family. A vested trust shall not include
9		a wi	dely held investment fund, including a mutual fund, regulated
10		inves	tment company, or pension or deferred compensation plan, if:
11		a.	The covered person or a member of the covered person's
12		_	immediate family neither exercises nor has the ability to
13			exercise control over the financial interests held by the fund;
14			and
15		b.	The fund is publicly traded, or the fund's assets are widely
16			diversified.

#### "§ 138A-4 and 138A-5. [Reserved]

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"Article 2.

"Ethical Standards for Covered Persons.

#### "§ 138A-6. Use of public position for private gain.

- A covered person shall not knowingly use the covered person's public position in any manner that will result in financial benefit, direct or indirect, to the covered person, a member of the covered person's extended family, or a person with whom, or business with which, the covered person is associated. The performance of usual and customary duties associated with the public position or the advancement of public policy goals or constituent services, without compensation, shall not constitute the use of public position for financial benefit. This subsection shall not apply to financial or other benefits derived by a covered person that the covered person would enjoy to an extent no greater than that which other citizens of the State would or could enjoy, or that are so remote, tenuous, insignificant, or speculative that a reasonable person would conclude under the circumstances that the covered person's ability to protect the public interest and perform the covered person's official duties would not be compromised.
- (b) A covered person shall not mention or permit another person to mention the covered person's public position in nongovernmental advertising that advances the private interest of the covered person or others. The prohibition in this subsection shall not apply to political advertising, news stories, or news articles.
- Notwithstanding G.S. 163-278.16A, no covered person shall use or permit the (c) use of State funds for any advertisement or public service announcement in a newspaper, on radio, or on television that contains that public servant's name, picture, or voice, except in case of State or national emergency and only if the announcement is reasonably necessary to his or her official function.

## "§ 138A-7. Gifts.

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- (a) A public servant or legislator shall not knowingly, directly or indirectly, ask, accept, demand, exact, solicit, seek, assign, receive, or agree to receive anything of value for the public servant or legislator, or for another person, in return for being influenced in the discharge of the public servant's or legislator's official responsibilities, other than that which is received by the public servant or the legislator from the State for acting in the public servant's or legislator's official capacity.
- (b) A public servant may not solicit for a charitable purpose any gift from any subordinate State employee. This subsection shall not apply to generic written solicitations to all members of a class of subordinates.
- (c) No public servant, legislator, or legislative employee shall knowingly accept anything of monetary value, directly or indirectly, from a legislative lobbyist or principal as defined in G.S. 120-47.1 or an executive lobbyist or principal as defined in G.S. 147-54.31. No public servant shall knowingly accept anything of monetary value, directly or indirectly, from a person whom the public servant knows or has reason to know any of the following:
  - (1) <u>Is doing or is seeking to do business of any kind with the public servant's employing entity.</u>
  - (2) <u>Is engaged in activities that are regulated or controlled by the public servant's employing entity.</u>
  - (3) Has financial interests that may be substantially and materially affected, in a manner distinguishable from the public generally, by the performance or nonperformance of the public servant's official duties.
  - (d) Subsection (c) of this section shall not apply to any of the following:
    - (1) Meals and beverages for immediate consumption in connection with public events.
    - (2) Nonmonetary items, other than food or beverages, with a value not to exceed ten dollars (\$10.00) provided by a single donor during a single calendar day.
    - (3) <u>Informational materials relevant to the duties of the public servant, legislator, or legislative employee.</u>
    - (4) Reasonable actual expenses for food, registration, travel, and lodging of the public servant, legislator, or legislative employee for a meeting at which the public servant, legislator, or legislative employee participates in a panel or speaking engagement at the meeting related to the public servant's, legislator's, or legislative employee's duties and when expenses are incurred on the actual day of participation in the engagement or incurred within a 24-hour time period before or after the engagement.
    - (5) Entertainment or recreation provided in connection with a public event sponsored by a charitable organization as defined under G.S. 1-539.11.
    - (6) Items or services received by a public servant in connection with a state, national, or regional organization in which the public servant or the public servant's agency is a member by virtue of the person's public position.

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Items or services received by a legislator or legislative employee in (7) 1 2 connection with a state, regional, or national legislative organization of 3 which the General Assembly, the legislator or legislative employee is a member by virtue of the person's legislative position. 4 5 Items and services received relating to an educational conference or (8) 6 meeting. 7 A plaque or similar nonmonetary memento recognizing individual <u>(9)</u> 8 services in a field or specialty or to a charitable cause. 9 (10)Gifts accepted on behalf of the State. 10 (11)Anything generally available or distributed to the general public or all other State employees. 11 Anything for which fair market value is paid by the public servant, 12 (12)legislator, or legislative employee. 13 14 (13)Commercially available loans made on terms not more favorable than 15 generally available to the public in the normal course of business if not made for the purpose of lobbying. 16 17 (14)Contractual arrangements or business relationships or arrangements made in the normal course of business if not made for the purpose of 18 lobbying. 19 20 Academic scholarships made on terms not more favorable than (15)scholarships generally available to the public. 21 Political contributions properly received and reported as required 22 (16)under Article 22A of Chapter 163 of the General Statutes. 23 24 Gifts from the public servant's, legislator's, or legislative employee's (17)extended family, or a member of the same household of the public 25 servant, legislator, or legislative employee, or gifts received in 26 conjunction with a marriage, birth, adoption, or death. 27 Things of monetary value given to a public servant valued in excess of 28 (18)29 ten dollars (\$10.00) where the thing of monetary value is entertainment 30 or related expenses associated with the public business of industry recruitment, promotion of international trade, or the promotion of 31 32 travel and tourism, and the public servant is responsible for conducting the business on behalf of the State, provided all the following 33 conditions apply: 34 35 The public servant did not solicit the thing of value, and the <u>a.</u> public servant did not accept the thing of value in the 36 performance of the public servant's official duties. 37 38 The public servant reports electronically to the Commission <u>b.</u> within 30 days of receipt of the thing of value. The report shall 39 include a description and value of the thing of value and a 40 description how the thing of value contributed to the public 41 42 business of industry recruitment, promotion of international trade, or the promotion of travel and tourism. This report shall 43

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be posted to the Commission's public Web site.

- c. A tangible thing of value in excess of ten dollars (\$10.00), other than meals or beverages, shall be turned over as State property to the Department of Commerce within 30 days of receipt.
  - (19) Things of monetary value of personal property valued at less than one hundred dollars (\$100.00) given to a public servant in the commission of the public servant's official duties if the gift is given to the public servant as a personal gift in another country as part of an overseas trade mission, and the giving and receiving of such personal gifts is considered a customary protocol in the other country.
- (e) A prohibited gift shall be declined, returned, paid for at fair market value, or accepted and donated immediately to the State. Perishable food items of reasonable costs, received as gifts, shall be donated to charity, destroyed, or provided for consumption among the entire staff or the public.
- (f) A public servant or legislative employee shall not accept an honorarium from a source other than the employing entity for conducting any activity where any of the following apply:
  - (1) The employing entity reimburses the public servant or legislative employee for travel, subsistence, and registration expenses.
  - (2) The employing entity's work time or resources are used.
  - (3) The activity would be considered official duty or would bear a reasonably close relationship to the public servant's or legislative employee's official duties.

An outside source may reimburse the employing entity for actual expenses incurred by a public servant or legislative employee in conducting an activity within the duties of the public servant or legislative employee, or may pay a fee to the employing entity, in lieu of an honorarium, for the services of the public servant or legislative employee.

(g) Acceptance or solicitation of a thing of value in compliance with this section without corrupt intent shall not constitute a violation of G.S. 14-217 or G.S. 14-218.

#### "§ 138A-8. Other compensation.

A public servant shall not solicit or receive personal financial gain, other than that received by the public servant from the State, or with the approval of the employing entity, for acting in the public servant's official capacity, or for advice or assistance given in the course of carrying out the public servant's duties.

#### "§ 138A-9. Use of information for private gain.

A public servant shall not use or disclose information gained in the course of, or by reason of, the public servant's official responsibilities in a way that would affect a personal financial interest of the public servant, a member of the public servant's extended family, or a person with whom or business with which the public servant is associated. A public servant shall not improperly use or disclose any confidential information.

#### "§ 138A-10. Appearance of conflict.

A public servant or legislator shall make reasonable efforts to avoid even the appearance of a conflict of interest in accordance with G.S. 138A-11. An appearance of conflict exists when a reasonable person would conclude from the circumstances that

the public servant's or legislator's ability to protect the public interest, or perform public duties, is compromised by familial, personal, or financial interest. An appearance of conflict could exist even in the absence of an actual conflict of interest.

#### "§ 138A-11. Other rules of conduct.

- (a) A public servant shall make a due and diligent effort before taking any action, including voting or participating in discussions with other public servants on a board on which the public servant also serves, to determine whether the public servant has a conflict of interest or an appearance of a conflict. If the public servant is unable to determine whether or not a conflict of interest or the appearance of a conflict may exist, the public servant has a duty to inquire of the Commission as to that conflict or appearance of conflict.
- (b) A legislator shall make a due and diligent effort before taking any action, including voting or participating in discussions with other legislators, to determine whether the legislator has a conflict of interest or an appearance of a conflict. If the legislator is unable to determine whether or not a conflict of interest or the appearance of a conflict may exist, the legislator has a duty to inquire of the Committee as to that conflict or appearance of conflict.
- (c) A public servant or legislator shall continually monitor, evaluate, and manage the public servant's or legislator's personal, financial, and professional affairs to ensure the absence of conflicts of interest and appearances of conflicts.
- (d) A public servant or legislator shall obey all other civil laws, administrative requirements, and criminal statutes governing conduct of State government appointees and employees.

#### "§ 138A-12. Participation in official actions.

- (a) Except as permitted by subsection (e) of this section, no public servant acting in that capacity, authorized to perform an official action requiring the exercise of discretion, shall knowingly participate in an official action by the employing entity if the public servant, a member of the public servant's extended family, or a business with which the public servant is associated, has a pecuniary interest in, or a reasonably foreseeable benefit from, the matter under consideration, which would impair the public servant's independence of judgment or from which it could reasonably be inferred that the interest or benefit would influence the public servant's participation in the official action. A potential benefit includes a detriment to (i) a business competitor of the public servant, (ii) a member of the public servant's extended family, or (iii) a business with which the public servant is associated.
- (b) Except as permitted by subsection (f) of this section, no legislator shall knowingly participate in a legislative action if the legislator, a member of the legislator's extended family, the legislator's client, or a business with which the legislator is associated, has a pecuniary or economic interest in, or a reasonably foreseeable benefit from, the matter under consideration, which would impair the legislator's independence of judgment or from which it could reasonably be inferred that the interest or benefit would influence the legislator's participation in the legislative action. A potential benefit includes a detriment to (i) a business competitor of the legislator, (ii) a member of the legislator's extended family, or (iii) a business with which the legislator is associated.

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- (c) A public servant described in subsection (a) of this section shall abstain from participation in the official action. The public servant shall submit in writing to the employing entity the reasons for the abstention. When the employing entity is a board, the abstention shall be recorded in the employing entity's minutes. A legislator described in subsection (b) of this section shall abstain from participation in the legislative action. The legislator shall submit in writing the reasons for the abstention to the principal clerk of the house of which the legislator is a member.
- (d) A public servant shall take reasonable and appropriate steps, under the particular circumstances and considering the type of proceeding involved, to remove himself or herself, to the extent necessary to protect the public interest and comply with this Chapter, from any proceeding in which the public servant's impartiality might reasonably be questioned due to the public servant's familial, personal, or financial relationship with a participant in the proceeding. A participant includes (i) an owner, shareholder, business associate, employee, agent, officer, or director of a business, organization, or group involved in the proceeding, or (ii) an organization or group that has petitioned for rule making or has some specific, unique, and substantial interest in the proceedings. A personal relationship includes one in a leadership or policy-making position in a business, organization, or group.
- (e) If a public servant is uncertain whether the relationship described in subsection (d) of this section justifies removing the public servant from the proceeding under subsection (d) of this section, the public servant shall disclose the relationship to the person presiding over the proceeding and seek appropriate guidance. The presiding officer, in consultation with legal counsel if necessary, shall then determine the extent to which the public servant will be permitted to participate. If the affected public servant is the person presiding, then the vice-chair or any other substitute presiding officer shall make the determination. A good-faith determination under this subsection of the allowable degree of participation by a public servant is presumptively valid and only subject to review under G.S. 138A-25 upon a clear and convincing showing of mistake, fraud, abuse of discretion, or willful disregard of this Chapter.
- (f) Notwithstanding subsections (a), (b), and (d) of this section, a public servant or legislator may participate in an official action or legislative action under any of the following circumstances:
  - (1) The only pecuniary interest or reasonably foreseeable benefit that accrues to the public servant, the legislator, the public servant's or legislator's extended family, or business with which the public servant or legislator is associated as a member of a profession, occupation, or large class, is no greater than that which could reasonably be foreseen to accrue to all members of that profession, occupation, or large class.
  - Where an official or legislative action affects or would affect the public servant's or legislator's compensation and allowances as a public servant or legislator.
  - (3) Before the public servant or legislator participated in the official or legislative action, the public servant or legislator requested and

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 received from the Commission a written advisory opinion that authorized the participation. In authorizing the participation under this subsection, the Commission shall consider the need for the legislator's particular contribution, such as special knowledge of the subject matter, to the effective functioning of the General Assembly.

- (4) Before participating in an official action, a public servant made full written disclosure to the public servant's employing entity which then made a written determination that the interest or benefit would neither impair the public servant's independence of judgment nor influence the public servant's participation in the official action. The employing entity shall file a copy of that written determination with the Commission.
- (5) When action is ministerial only and does not require the exercise of discretion.
- When a public or legislative body records in its minutes that it cannot obtain a quorum in order to take the official or legislative action because the public servant or legislator is disqualified from acting under this section.
- When a public servant notifies, in writing, the Commission that the public servant or someone whom the public servant appoints to act in the public servant's stead, or both, are the only individuals having legal authority to take an official action.

#### "§ 138A-13. Disqualification to serve.

- (a) Within 30 days of notice of the Commission's determination that a public servant has a disqualifying conflict of interest, the public servant shall eliminate the interest that constitutes the disqualifying conflict of interest or resign from the public position.
- (b) Failure by a public servant to comply with subsection (a) of this section is a violation of this Chapter for purposes of G.S. 138A-45.
- (c) As used in this section, a disqualifying conflict of interest is a conflict of interest of such significance that the conflict of interest would prevent a public servant from fulfilling a substantial function or portion of the public servant's public duties.

## "§ 138A-14. Employment and supervision of members of public servant's extended family.

A public servant or legislator shall not cause the employment, appointment, promotion, transfer, or advancement of an extended family member of the public servant or legislator to a State or local office or position to which the public servant or legislator supervises or manages, except for positions at the General Assembly as permitted by the Legislative Services Commission. A public servant shall not participate in an action relating to the discipline of a member of the public servant's extended family.

#### "§ 138A-15. Bribery, etc.

(a) No person shall offer or give to a legislator or a member of a legislator's immediate household, or to a business with which the legislator is associated, and no

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- legislator shall solicit or receive, anything of monetary value, including a gift, favor or service, or a promise of future employment, based on any understanding that the legislator's vote, official actions or judgment would be influenced thereby, or where it could reasonably be inferred that the thing of value would influence the legislator in the discharge of the legislator's duties.
  - (b) It shall be unlawful for the business associate, client, customer, or employer of a legislator or the agent of that partner, client, customer, or employer, directly or indirectly, to threaten economically that legislator with the intent to influence the legislator in the discharge of the legislator's duties.
  - (c) It shall be unlawful for any person, directly or indirectly, to threaten economically another person in order to compel the threatened person to attempt to influence a legislator in the discharge of the legislator's duties.
  - (d) It shall be unethical for a legislator to contact the business associate, client, customer, or employer of another legislator if the purpose of the contact is to cause the partner, client, customer, or employer, directly or indirectly, to threaten economically that legislator with the intent to influence that legislator in the discharge of the legislator's duties.
  - (e) A violation of subsection (a), (b), or (c) of this section is a Class F felony. A violation of subsection (d) of this section is not a crime but is punishable under G.S. 138A-45.

#### "§ 138A-16. Disclosure of confidential information.

No legislator shall use or disclose in any way confidential information gained in the course of the legislator's official activities or by reason of the legislator's official position that could result in financial gain for the legislator or any other person.

#### "§ 138A-17. Personnel-related action unethical.

It shall be unethical for a legislator to take, promise, or threaten any legislative action for the purpose of influencing or in retaliation for any action regarding State employee hirings, promotions, grievances, or disciplinary actions subject to Chapter 126 of the General Statutes.

#### "§ 138A-18. Other ethics standards.

Nothing in this Chapter shall prevent the Supreme Court, constitutional officers of the State, heads of principal departments, the Board of Governors of The University of North Carolina, State Board of Community Colleges, or other State executive boards from adopting more stringent ethics standards applicable to that public agency's operations.

#### "§ 138A-19. [Reserved]

"Article 3.

"State Ethics Commission.

#### "§ 138A-20. State Ethics Commission established.

There is established the State Ethics Commission.

#### **"§ 138A-21. Membership.**

(a) The Commission shall consist of six members. The Governor shall appoint two members, one each from the recommendations of the chairs of the two largest political parties in the State, two members, one each from the recommendations of the

- Majority Leader and Minority Leader of the Senate, and two members, one each from the recommendations of the Majority Leader and Minority Leader of the House of Representatives. Members shall serve for four-year terms, beginning January 1, 2007, except for the initial terms that shall be as follows:
  - (1) Two members appointed by the Governor upon the recommendations of the minority leaders of the Senate and House of Representatives shall serve initial terms of two years.
  - (2) Two members appointed by the Governor upon the recommendations of the majority leaders of the Senate and House of Representatives shall serve initial terms of three years.
  - (3) Two members appointed by the Governor upon the recommendations of the chairs of the two largest political parties in the State shall serve initial terms of four years.
  - (b) Members shall be removed from the Commission only for misfeasance, malfeasance, or nonfeasance as determined by the Governor.
  - (c) The Governor shall fill any vacancies in appointments from recommendations of the appointing authorities for the remainder of any unfulfilled term.
  - (d) No member while serving on the Commission or employee while employed by the Commission shall:
    - (1) Hold or be a candidate for any other office or place of trust or profit under the United States, the State, or a political subdivision of the State.
    - (2) Hold office in any political party above the precinct level.
    - (3) Participate in or contribute to the political campaign of any public servant or any candidate for a public office as a public servant over which the Commission would have jurisdiction or authority.
    - (4) Otherwise be an employee of the State, a community college, or a local school system, or serve as a member of any other State board.
  - (e) The Commission shall elect a chair and vice-chair annually. The vice-chair shall act as the chair in the chair's absence or if there is a vacancy in that position.
  - (f) Members of the Commission shall receive no compensation for service on the Commission but shall be reimbursed for subsistence, travel, and convention registration fees as provided under G.S. 138-5, 138-6, or 138-7, as applicable.

#### "§ 138A-22. Meetings and quorum.

The Commission shall meet at least quarterly and at other times as called by its chair. In the case of a vacancy in the chair, the Commission shall meet as called by its vice-chair; or when called by four of its members. Four members of the Commission constitute a quorum.

#### "§ 138A-23. Staff and offices.

The Commission may employ professional and clerical staff, including an executive director. The Commission shall be located within the Department of Administration for administrative purposes only, but shall exercise all of its powers, including the power to employ, direct, and supervise all personnel, independently of the Secretary of Administration, and is subject to the direction and supervision of the Secretary of

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Administration only with respect to the management functions of coordinating and reporting.

#### "§ 138A-24. Powers and duties.

<u>In addition to other powers and duties specified in this Chapter, the Commission</u> shall:

- (1) Provide reasonable assistance to covered persons in complying with this Chapter.
- (2) Develop readily understandable forms, policies, rules, and procedures to accomplish the purposes of the Chapter.
- (3) Receive and review all statements of economic interest filed with the Commission by prospective and actual covered persons and evaluate whether (i) the statements conform to the law and the rules of the Commission, and (ii) the financial interests and other information reported reveals actual or potential conflicts of interest.
- (4) Investigate alleged violations in accordance with G.S. 138A-25.
- (5) Render advisory opinions in accordance with G.S. 138A-26.
- (6) <u>Initiate and maintain oversight of ethics educational programs for covered persons and their staffs consistent with G.S. 138A-27.</u>
- (7) Conduct a continuing study of governmental ethics in the State and propose changes to the General Assembly in the government process and the law as are conducive to promoting and continuing high ethical behavior by governmental officers and employees.
- (8) Adopt rules to implement this Chapter, including those establishing ethical standards and guidelines to be employed and adhered to by public servants and legislators in attending to and performing their duties.
- (9) Report annually to the General Assembly and the Governor on the Commission's activities and generally on the subject of public disclosure, ethics, and conflicts of interest, including recommendations for administrative and legislative action, as the Commission deems appropriate.
- (10) Perform other duties as may be necessary to accomplish the purposes of this Chapter.

## "§ 138A-25. Investigations by the Commission.

- (a) <u>Institution of Proceedings.</u> On its own motion, in response to a signed and sworn complaint of any individual filed with the Commission, or upon the written request of any public servant or legislator or any person responsible for the hiring, appointing, or supervising of a public servant, the Commission shall conduct an investigation into any of the following:
  - (1) The application or alleged violation of this Chapter.
  - (2) The application or alleged violation of rules adopted in accordance with G.S. 138A-24.
  - (3) The alleged violation of the criminal law by a covered person in the performance of that individual's official duties.

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(b) Complaint. –

- (1) A complaint filed under this Chapter shall state the name, address, and telephone number of the person filing the complaint, the name and job title or appointive position of the public servant or legislator against whom the complaint is filed, and a concise statement of the nature of the complaint and specific facts indicating that a violation of this Chapter has occurred, the date the alleged violation occurred, and either (i) that the contents of the complaint are within the knowledge of the individual verifying the complaint, or (ii) the basis upon which the individual verifying the complaint believes the allegations to be true.
- (2) Except as provided in subsection (c) of this section, a complaint filed under this Chapter must be filed within one year of the date the complainant knew or should have known of the conduct upon which the complaint is based.
- (3) The Commission may decline to accept or investigate any attempted complaint that does not meet all of the requirements set forth in subdivision (1) of this subsection, or the Commission may, in its sole discretion, request additional information to be provided by the complainant within a specified period of time of no less than seven business days.
- (4) <u>In addition to subdivision (3) of this subsection, the Commission may decline to accept or investigate a complaint if it determines that any of the following apply:</u>
  - <u>a.</u> The complaint is frivolous or brought in bad faith.
  - <u>b.</u> The individuals and conduct complained of have already been the subject of a prior complaint.
  - c. The conduct complained of is primarily a matter more appropriately and adequately addressed and handled by other federal, State, or local agencies or authorities, including law enforcement authorities. If other agencies or authorities are conducting an investigation of the same actions or conduct involved in a complaint filed under this section, the Commission may stay its complaint investigation pending final resolution of the other investigation.
- (5) The Commission shall send a copy of the complaint to the public servant or legislator who is the subject of the complaint within 30 days of the filing.
- (c) Investigation of Complaints by the Commission. The Commission shall investigate all complaints properly before the Commission in a timely manner. The Commission shall initiate an investigation of a complaint within 60 days of the filing of the complaint, or the complaint shall be dismissed. The Commission is authorized to initiate investigations upon request of any member of the Commission if there is reason to believe that a public servant or legislator has or may have violated this Chapter.

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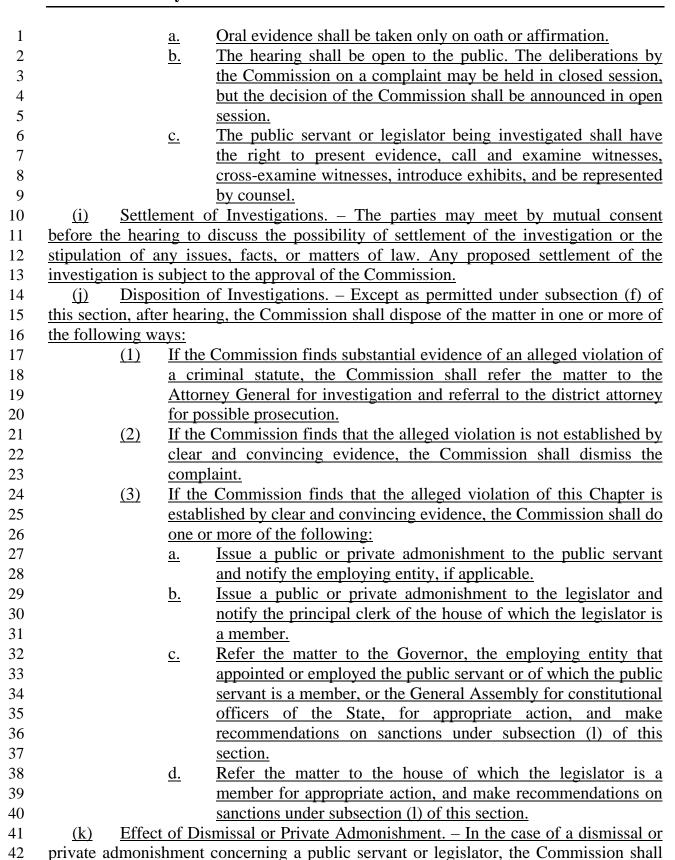
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- There is no time limit on Commission-initiated complaint investigations under this section. In determining whether there is reason to believe that a violation has or may have occurred, a member can take general notice of available information even if not formally provided to the Commission in the form of a complaint. The Commission may utilize the services of a hired investigator when conducting investigations.
  - (d) Investigation by the Commission of Matters Other Than Complaints. The Commission may investigate matters other than complaints properly before the Commission under subsection (a) of this section. For any investigation initiated under this subsection, the Commission may take any action it deems necessary or appropriate to further compliance with this Chapter, including the initiation of a complaint, the issuance of an advisory opinion under G.S. 138A-26, or referral to appropriate law enforcement or other authorities pursuant to subsection (j)(1) of this section.
  - (e) <u>Public Servant and Legislator Cooperation With Investigation. Public servants and legislators shall promptly and fully cooperate with the Commission in any Commission-related investigation. Failure to cooperate fully with the Commission in any investigation shall be grounds for sanctions as set forth in G.S. 138A-45.</u>
  - (f) Dismissal of Complaint After Preliminary Inquiry. If the Commission determines at the end of its preliminary inquiry that (i) the individual who is the subject of the complaint is not a public servant or legislator subject to the Commission's jurisdiction and authority under this Chapter, or (ii) the complaint does not allege facts sufficient to constitute a violation of this Chapter, the Commission shall dismiss the complaint and provide written notice of the dismissal to the individual who filed the complaint and the person against whom the complaint was filed.
  - (g) Notice. If at the end of its preliminary inquiry, the Commission determines to proceed with further investigation into the conduct of a public servant or legislator, the Commission shall provide written notice to the individual who filed the complaint and the public servant or legislator as to the fact of the investigation and the charges against the public servant or legislator. The public servant or legislator shall be given an opportunity to file a written response with the Commission. Upon the notice required under this subsection being sent, the complaint and any written response shall be public records, and all other documents offered at the hearing in conjunction with the complaint shall be public records.

## (h) <u>Hearing.</u> –

- (1) The Commission shall give full and fair consideration to all complaints and responses received against a public servant or legislator. If the Commission determines that the complaint cannot be resolved without a hearing, or if the public servant or legislator requests a public hearing, a hearing shall be held.
- (2) The Commission shall send a notice of the hearing to the complainant, the public servant or legislator, and any other member of the public requesting notice. The notice shall contain the time and place for a hearing on the matter, which shall begin no less than 30 days and no more than 90 days after the date of the notice.
- (3) At any hearing held by the Commission:

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retain its records or findings in confidence, unless the public servant or legislator under

inquiry requests in writing that the records and findings be made public. If the

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Commission later finds that a public servant's or legislator's subsequent unethical activities were similar to and the subject of an earlier private admonishment, then the Commission may make public the earlier admonishment and the records and findings related to it.

- (l) Recommendations of Sanctions. If the Commission determines, after proper review and investigation, that action against a public servant or legislator is appropriate, the Commission may recommend sanctions or issue rulings as it deems necessary or appropriate to protect the public interest and ensure compliance with this Chapter. In formulating appropriate sanctions, the Commission may consider the following factors:
  - (1) The public servant's prior experience in an agency or on a board and prior opportunities to learn the ethical standards for public servants as set forth in Article 2 of this Chapter, including those dealing with conflicts of interest and appearances of conflicts of interest.
  - (2) The number of ethics violations.
  - (3) The severity of the ethics violations.
  - (4) Whether the ethics violations involve the public servant's or legislator's financial interests or arise from an appearance of conflict of interest.
  - (5) Whether the ethics violations were inadvertent or intentional.
  - (6) Whether the public servant or legislator knew or should have known that the improper conduct was a violation of this Chapter.
  - (7) Whether the public servant or legislator has previously been advised, warned, or sanctioned by the Commission.
  - Whether the conduct or situation giving rise to the ethics violation was pointed out to the public servant or legislator in the Commission's Statement of Economic Interest evaluation letter issued under G.S. 138A-38(c).
  - (9) The public servant's or legislator's motivation or reason for the improper conduct or actions, including whether the action was for personal financial gain versus protection of the public interest.

If the Commission determines, after proper review and investigation, that sanctions are appropriate, the Commission may recommend any action it deems necessary to properly address and rectify any violation of this Chapter by a public servant or legislator, including removal of the public servant or legislator from the public servant's or legislator's State position. As it deems necessary and proper, the Commission may make referrals to appropriate State officials, including law enforcement officials, for investigation of wrongful conduct by State employees or appointees discovered during the course of a complaint investigation, regardless of whether the individual is a public servant or legislator under this Chapter. Nothing in this subsection is intended, and shall not be construed, to give the Commission any independent civil, criminal, or administrative investigative or enforcement authority over public servants, legislators, or other State employees or appointees.

(m) Findings and Record. – The Commission shall render formal and binding opinions of its findings and recommendations made pursuant to complaints or Commission investigations. In all matters in which the complaint is a public record, the

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- 1 Commission shall ensure that a complete record is made and preserved as a public record.
  - (n) Authority of Employing Entity. Any action or failure to act by the Commission under this Chapter, except G.S. 138A-26, shall not limit any authority of any of the following:
    - (1) Applicable employing entity to discipline the public servant.
    - (2) The house of which the legislator is a member to discipline the legislator.
  - (o) Continuing Jurisdiction. The Commission shall have continuing jurisdiction to investigate possible criminal violations of this Chapter for a period of one year following the date a person who was formerly a public servant or legislator ceases to be a public servant or legislator.
  - (p) Confidentiality. All motions, complaints, written requests, investigations, and investigative materials shall be confidential and not matters of public record, except as otherwise provided in this section.
  - (q) Subpoena Authority. The Commission may petition the Superior Court of Wake County for the approval to issue subpoenas and subpoenas duces tecum as necessary to conduct investigations of alleged violations of this Chapter. The court shall authorize subpoenas under this subsection when the court determines the subpoenas are necessary for the enforcement of this Chapter. Subpoenas issued under this subsection shall be enforceable by the court through contempt powers. Venue shall be with the Superior Court of Wake County for any person covered by this Chapter, and personal jurisdiction may be asserted under G.S. 1-75.4.

#### "§ 138A-26. Advisory opinions.

- (a) At the request of any public servant or legislator, any individual not otherwise the public servant who is responsible for the supervision or appointment of a person who is a public servant, legal counsel for any public servant, any ethics liaison under G.S. 138A-27, or any member of the Commission, the Commission shall render advisory opinions on specific questions involving the meaning and application of this Chapter and the public servant's or legislator's compliance therewith. The request shall be in writing, electronic or otherwise, and relate prospectively to real or reasonably anticipated fact settings or circumstances. The Commission shall issue advisory opinions having prospective application only. Reliance upon a requested written advisory opinion on a specific matter shall immunize the public servant or legislator, on that matter, from both of the following:
  - (1) Investigation by the Commission.
  - (2) Any adverse action by the employing entity.
- (b) Staff to the Commission may issue advisory opinions under rules adopted by the Commission.
- (c) The Commission shall interpret this Chapter by rules, and these interpretations are binding on all public servants and legislators upon publication.
- (d) The Commission shall publish its advisory opinions at least once a year. These advisory opinions shall be edited for publication purposes as necessary to protect the identities of the individuals requesting opinions.

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(e) Except as provided under subsection (d) of this section, requests for advisory opinions and advisory opinions issued under this section are confidential and not matters of public record.

#### "§ 138A-27. Ethics education program.

- The Commission shall develop and implement an ethics education and awareness program designed to instill in all public servants and their immediate staffs. and legislators and legislative employees, a keen and continuing awareness of their ethical obligations and a sensitivity to situations that might result in real or potential conflicts of interest or appearances of conflicts of interest. The Commission shall make basic ethics education and awareness presentations to all public servants and their immediate staffs upon their election, appointment, or hiring, and shall offer periodic refresher presentations as the Commission deems appropriate. Every public servant and the immediate staff of every public servant shall participate in three hours of ethics training per year as approved by the Commission within four months of the person's election, appointment, or hiring, and shall attend a three-hour refresher ethics education presentation annually thereafter in a manner as the Commission deems appropriate. The Committee shall make a three-hour basic ethics education and awareness presentation to all legislators and legislative employees upon their election or employment and shall offer periodic refresher presentations as the Committee deems appropriate. Every legislator and legislative employee shall participate in three hours of ethics training approved by the Committee within three months of the person's election, appointment, or employment in a manner as the Committee deems appropriate, and a three-hour ethics refresher program annually thereafter. Upon request, the Commission shall assist each agency in developing in-house education programs and procedures necessary or desirable to meet the agency's particular needs for ethics education, conflict identification, and conflict avoidance.
- (b) Each agency head shall designate an ethics liaison who shall maintain active communication with the Commission on all agency ethical issues. The ethics liaison shall continuously assess and advise the Commission of any issues or conduct which might reasonably be expected to result in a conflict of interest and seek advice and rulings from the Commission as to their appropriate resolution.
- (c) The Commission shall publish a newsletter containing summaries of the Commission's opinions, policies, procedures, and interpretive bulletins as issued from time to time. The newsletter shall be distributed to all public servants or legislators. Publication under this subsection may be done electronically.
- (d) The Commission shall assemble and maintain a collection of relevant State laws, rules, and regulations that set forth ethical standards applicable to public servants or legislators. They shall be made available electronically as resource material to public servants and ethics liaisons, upon request.
- (e) As used in this section, "immediate staff" means those individuals who report directly to the public servant.

### "§ 138A-28. Duties of heads of State agencies.

(a) The head of each State agency, including the chair of each board subject to this Chapter, shall take an active role in furthering ethics in public service and ensuring

- compliance with this Chapter. The head of each State agency and the chair of each board shall make a conscientious, good-faith effort to assist public servants within the agency or on the board in monitoring their personal, financial, and professional affairs to avoid taking any action that results in a conflict of interest or the appearance of a conflict.
  - (b) The head of each State agency, including the chair of each board subject to this Chapter, shall maintain familiarity with and stay knowledgeable of the reports, opinions, newsletters, and other communications from the Commission regarding ethics in general and the interpretation and enforcement of this Chapter. The head of each State agency and the chair of each board shall also maintain familiarity with and stay knowledgeable of the Commission's reports, evaluations, opinions, or findings regarding individual public servants in that person's agency or on that person's board, or under that person's supervision or control, including all reports, evaluations, opinions, or findings pertaining to actual or potential conflicts of interest.
  - (c) When an actual or potential conflict of interest is cited by the Commission with regard to a public servant sitting on a board, the conflict shall be recorded in the minutes of the applicable board and duly brought to the attention of the membership by the board's chair as often as necessary to remind all members of the conflict and to help ensure compliance with this Chapter.
  - (d) The head of each State agency, including the chair of each board subject to this Chapter, shall periodically remind public servants under that person's authority of the public servant's duties to the public under the ethical standards and rules of conduct in this Chapter, including the duty of each public servant to continually monitor, evaluate, and manage the public servant's personal, financial, and professional affairs to ensure the absence of conflicts of interest or appearances of conflict.
  - (e) At the beginning of any official meeting of a board, the chair shall remind all members of their duty to avoid conflicts of interest and appearances of conflict under this Chapter. The chair also shall inquire as to whether there is any known conflict of interest or appearance of conflict with respect to any matters coming before the board at that time.
  - (f) The head of each State agency, including the chair of each board subject to this Chapter, shall ensure that legal counsel employed by or assigned to their agency or board are familiar with the provisions of this Chapter, including the Ethical Standards for Public Servants set forth in Article 2 of this Chapter, and are available to advise public servants on the ethical considerations involved in carrying out their public duties in the best interest of the public. Legal counsel so engaged may consult with the Commission, seek the Commission's assistance or advice, and refer public servants and others to the Commission as appropriate.
  - (g) Taking into consideration the individual autonomy, needs, and circumstances of each agency and board, the head of each State agency, including the chair of each board subject to this Chapter, shall consider the need for the development and implementation of in-house educational programs, procedures, or policies tailored to meet the agency's or board's particular needs for ethics education, conflict identification, and conflict avoidance. This includes the periodic presentation to all agency heads, their

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chief deputies or assistants, other public servants under their supervision or control, and members of boards, of the basic ethics education and awareness presentation outlined in G.S. 138A-27 and any other workshop or seminar program the agency head or board chair deems necessary in implementing this Chapter. Agency heads and board chairs may request reasonable assistance from the Commission in complying with the requirements of this subsection.

(h) As soon as reasonably practicable after the designation, hiring, or promotion of their chief deputies, assistants, or other public servants under their supervision or control, or learning of the appointment or election of other public servants to a board covered under this Chapter, all agency heads and board chairs shall (i) notify the Commission of such designation, hiring, promotion, appointment, or election and (ii) provide these public servants with copies of this Chapter and all applicable financial disclosure forms, if these materials and forms have not been previously provided to these public servants by their appointing authorities. In order to avoid duplication of effort, agency heads and board chairs shall coordinate this effort with the Commission's staff.

#### "<u>§ 138A-29 through 34. [Reserved]</u>

"Article 4.

"Public Disclosure of Economic Interests.

#### "§ 138A-35. Purpose.

The purpose of disclosure of the financial and personal interests by covered persons is to assist covered persons and those persons who appoint, elect, hire, supervise, or advise them identify and avoid conflicts of interest and potential conflicts of interest between the covered person's private interests and the covered person's public duties. It is critical to this process that current and prospective covered persons examine, evaluate, and disclose those personal and financial interests that could be or cause a conflict of interest or potential conflict of interest between the covered person's private interests and the covered person's public duties. Covered persons must take an active, thorough, and conscientious role in the disclosure and review process, including having a complete knowledge of how the covered person's public position or duties might impact the covered person's private interests. Covered persons have an affirmative duty to provide any and all information that a reasonable person would conclude is necessary to carry out the purposes of this Chapter and to fully disclose any conflict of interest or potential conflict of interest between the covered person's public and private interests. but the disclosure, review, and evaluation process is not intended to result in the disclosure of unnecessary or irrelevant personal information.

### "§ 138A-36. Statement of economic interest; filing required.

(a) Every covered person subject to this Chapter who is elected, appointed, or employed, except for public servants whose annual compensation from the State is less than forty thousand dollars (\$40,000), including one appointed to fill a vacancy in elective office, except as otherwise filed under subsection (c) of this section, shall file a statement of economic interest with the Commission prior to the covered person's initial appointment, election, or employment and no later than March 15<sup>th</sup> of every year thereafter. A prospective covered person required to file a statement under this Chapter

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- shall not be appointed, employed, or receive a certificate of election, prior to submission
  by the Commission of the Commission's evaluation of the statement in accordance with
  this Article. The requirement for an annual filing under this subsection also shall apply
  to covered persons whose terms have expired but who continue to serve until the
  person's replacement is appointed. Once a statement of economic interest is properly
  completed and filed under this Article, the statement of economic interest does not need
  to be supplemented or refiled prior to the next due date set forth in this subsection.
  - (b) Notwithstanding subsection (a) of this section, persons hired by, and appointees of, constitutional officers of the State may file a statement of economic interest within 30 days of their appointments or employment when the appointment or employment is made during the first 60 days of the constitutional officer's initial term in that constitutional office.
  - A candidate for an office subject to this Article shall file the statement of economic interest at the same place and in the same manner as the notice of candidacy for that office is required to be filed under G.S. 163-106, within 10 days of the filing deadline for the office the candidate seeks. A person who is nominated under G.S. 163-114 after the primary and before the general election, and a person who qualifies under G.S. 163-122 as an unaffiliated candidate in a general election, shall file a statement of economic interest with the county board of elections of each county in the senatorial or representative district. A person nominated under G.S. 163-114 shall file the statement within three days following the person's nomination, or not later than the day preceding the general election, whichever occurs first. A person seeking to qualify as an unaffiliated candidate under G.S. 163-122 shall file the statement of economic interest with the petition filed under that section. A person seeking to have write-in votes counted for the person in a general election shall file a statement of economic interest at the same time the candidate files a declaration of intent under G.S. 163-123. A candidate of a new party chosen by convention shall file a statement of economic interest at the same time that the president of the convention certifies the names of its candidates to the State Board of Elections under G.S. 163-98.
  - (d) The State Board of Elections shall provide for notification of the statement of economic interest requirements of this Article to be given to any candidate filing for nomination or election to those offices subject to this Article at the time of the filing of candidacy.
  - (e) The executive director of the State Board of Elections shall forward a certified copy of the statement of economic interest to the Commission for evaluation.
  - (f) The Commission shall issue forms to be used for the statement of economic interest and shall revise the forms from time to time as necessary to carry out the purposes of this Chapter. Except as otherwise set forth in this section, the Commission shall furnish to all other covered persons the appropriate forms needed to comply with this Article.

#### "§ 138A-37. Statements of economic interest as public records.

The statements of economic interest filed by prospective public servants under this Article for appointed or employed positions and written evaluations by the Commission of these statements are not public records until the prospective public servant is

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appointed or is employed by the State. All other statements of economic interest and all other written evaluations by the Commission of those statements are public records.

After becoming public records, statements shall be made available for inspection and copying by any person during normal business hours at the Commission's office.

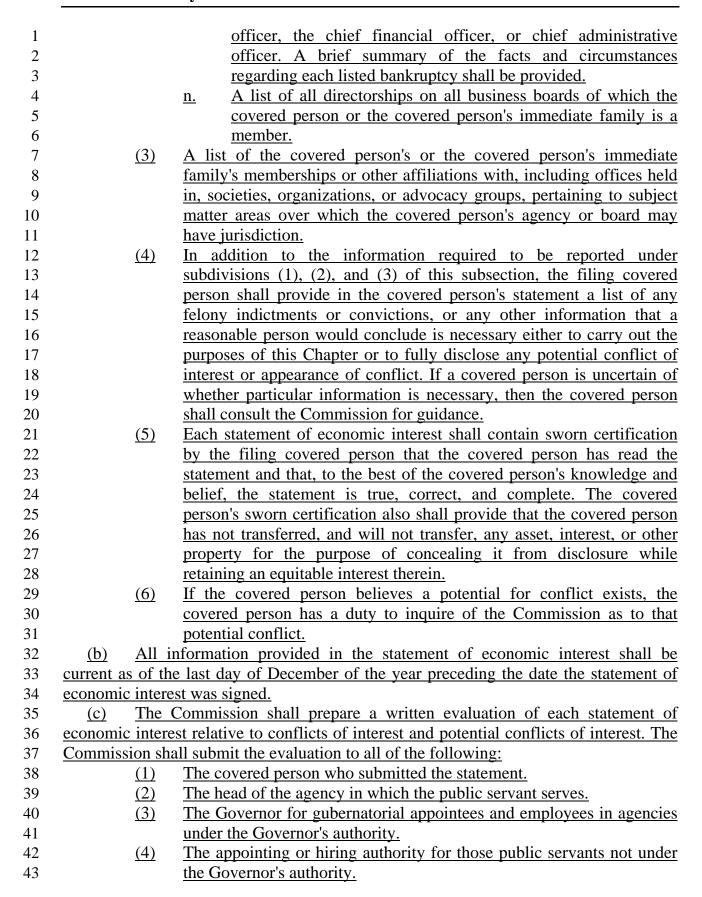
"§ 138A-38. Contents of statement.

(a) Any statement of economic interest filed under this Article shall be on a form prescribed by the Commission and sworn to by the covered person. Answers must be

- (a) Any statement of economic interest filed under this Article shall be on a form prescribed by the Commission and sworn to by the covered person. Answers must be provided to all questions. The form shall include the following information about the covered person and the covered person's immediate family:
  - (1) The name, home address, occupation, employer, and business of the person filing.
  - (2) A list of each asset and liability of whatever nature (including legal, equitable, or beneficial interest) with a value of at least ten thousand dollars (\$10,000) of the prospective or actual covered person, and the covered person's spouse. This list shall include the following:
    - a. All real estate located in the State owned wholly or in part by the covered person or the covered person's spouse, including specific descriptions adequate to determine the location of each parcel and the specific interest held by the covered person and the spouse in each identified parcel.
    - <u>b.</u> Real estate that is currently leased or rented to the State.
    - <u>c.</u> Personal property sold to or bought from the State within the preceding two years.
    - <u>d.</u> Personal property currently leased or rented to the State.
    - e. The name of each publicly owned company in which the value of securities held exceeds ten thousand dollars (\$10,000).
    - f. The name of each nonpublicly owned company or business entity in which the value of securities or other equity interests held exceeds ten thousand dollars (\$10,000), including interests in partnerships, limited partnerships, joint ventures, limited liability companies or partnerships, and closely held corporations. For each company or business entity listed under this sub-subdivision, the filing covered person shall indicate whether the listed company or entity owns securities or equity interests exceeding a value of ten thousand dollars (\$10,000) in any other companies or entities. If so, then the other companies or entities shall also be listed with a brief description of the business activity of each.
    - g. If the filing covered person or the members of the covered person's immediate family are the beneficiaries of a vested trust created, established, or controlled by the covered person, then the name and address of the trustee and a description of the trust shall be provided. To the extent such information is available to the covered person, the statement also shall include a list of

businesses in which the trust has an ownership interest 1 2 exceeding ten thousand dollars (\$10,000). 3 The filing covered person shall make a good faith effort to list <u>h.</u> 4 any individual or business entity with which the filing covered 5 person, the covered person's extended family, or any business 6 with which the covered person or a member of the covered 7 person's extended family is associated, has a financial or 8 professional relationship provided (i) a reasonable person would 9 conclude that the nature of the financial or professional 10 relationship presents a conflict of interest or the appearance of a conflict of interest for the covered person; or (ii) a reasonable 11 12 person would conclude that any other financial or professional interest of the individual or business entity would present a 13 14 conflict of interest or appearance of a conflict of interest for the 15 covered person. For each individual or business entity listed under this sub-subdivision, the filing covered person shall 16 17 describe the financial or professional relationship and provide 18 an explanation of why the individual or business entity has been listed. 19 20 A list of all other assets and liabilities with a valuation of at <u>i.</u> 21 least ten thousand dollars (\$10,000), including bank accounts 22 and debts. A list of each source (not specific amounts) of income 23 <u>j.</u> 24 (including capital gains) shown on the most recent federal and State income tax returns of the person filing where ten thousand 25 dollars (\$10,000) or more was received from that source. 26 27 A list of all nonpublicly owned businesses with which, during k. the past five years, the covered person or the covered person's 28 29 immediate family has been associated, indicating the time 30 period of that association and the relationship with each business as an officer, employee, director, business associate, or 31 32 owner. The list also shall indicate whether each does business 33 with, or is regulated by, the State and the nature of the business, if any, done with the State. 34 A list of all gifts, and the sources of the gifts, of a value of more 35 <u>l.</u> than two hundred dollars (\$200.00) received during the 12 36 months preceding the date of the statement from sources other 37 38 than the covered person's extended family, and a list of all gifts, and the sources of the gifts, valued in excess of one hundred 39 dollars (\$100.00) received from any source having business 40 with, or regulated by, the employing entity. 41 42 A list of all bankruptcies filed during the preceding five years m. by the covered person, or any entity in which the covered 43 44 person has a controlling interest or was the chief executive

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(5) The State Board of Elections for those covered persons who are elected.

#### "<u>§ 138A-39. Failure to file.</u>

- (a) Within 30 days after the date due in accordance with G.S. 138A-36, for every covered person from whom a statement of economic interest has not been received by the Commission, or whose statement of economic interest has been received by the Commission but deemed by the Commission to be incomplete, the Commission shall notify the covered person of the failure to file or complete and shall notify the covered person that if the statement of economic interest is not filed or completed within 30 days of receipt of the notice of failure to file or complete, the covered person shall be subject to a fine as provided for in this section.
- (b) Any covered person who fails to file or complete a statement of economic interest within 30 days of the receipt of the notice, required under subsection (a) of this section, shall be subject to a fine of two hundred fifty dollars (\$250.00), to be imposed by the Commission.
- (c) Failure by any covered person to file or complete a statement of economic interest within 60 days of the receipt of the notice, required under subsection (a) of this section, shall be deemed to be a violation of this Chapter and shall be grounds for disciplinary action under G.S. 138A-45.

#### "§ 138A-40. Concealing or failing to disclose material information.

A covered person who knowingly conceals or fails to disclose information that is required to be disclosed on a statement of economic interest under this Article shall be punished as a Class 1 misdemeanor and shall be subject to disciplinary action under G.S. 138A-45.

#### "§ 138A-41. Penalty for false or misleading information.

A covered person who provides false or misleading information on a statement of economic interest as required under this Article knowing that the information is false or misleading shall be punished as a Class H felon and shall be subject to disciplinary action under G.S. 138A-45.

#### "§ 138A-42 through 44. [Reserved]

"Article 5.

"Violation Consequences.

#### "§ 138A-45. Violation consequences.

- (a) Violation of this Chapter by any public servant, legislator or legislative employee is grounds for disciplinary action. Except as provided in Article 4 of this Chapter and for perjury under G.S. 138A-25 and G.S. 138A-38, no criminal penalty shall attach for any violation of this Chapter.
- (b) The willful failure of any public servant serving on a board to comply with this Chapter is misfeasance, malfeasance, or nonfeasance. In the event of misfeasance, malfeasance, or nonfeasance, the offending public servant serving on a board is subject to removal from the board of which the public servant is a member. For appointees of the Governor and members of the Council of State, the appointing authority may remove the offending public servant. For appointees of the General Assembly, the

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1 <u>Commission shall exercise the discretion of whether to remove the offending public</u> 2 servant.

- (c) The willful failure of any public servant serving as a State employee to comply with this Chapter is a violation of a written work order, thereby permitting disciplinary action as allowed by the law, including termination from employment. Except for employees of State departments headed by a member of the Council of State, the Governor shall make all final decisions on the manner in which the offending public servant shall be disciplined. For employees of State departments headed by a member of the Council of State, the appropriate member of the Council of State shall make all final decisions on the manner in which the offending public servant shall be disciplined.
- (d) The willful failure of any constitutional officer of the State to comply with this Chapter is malfeasance in office for purposes of G.S. 123-5.
- (e) Nothing in this Chapter affects the power of the State to prosecute any person for any violation of the criminal law.
  - (f) The State Ethics Commission may seek to enjoin violations of G.S. 138A-9." **SECTION 2.** G.S. 150B-1 is amended by adding a new subsection to read:
- "(g) Exemption of State Ethics Commission. Except for G.S. 150B-21.20A and Article 4 of this Chapter, no other provision of this Chapter applies to the State Ethics Commission."
- **SECTION 3.** Part 4 of Article 2A of Chapter 150B of the General Statutes is amended by adding a new section to read:

# "§ 150B-21.20A. Publication of rules and advisory opinions of State Ethics Commission.

The Codifier of Rules shall publish unedited the rules and advisory opinions issued by the State Ethics Commission under Chapter 138A of the General Statutes in the North Carolina Register as they are received from the State Ethics Commission, in the format required by the Codifier.

The Codifier of Rules shall publish unedited in the North Carolina Administrative Code the rules as codified and issued by the State Ethics Commission under Chapter 138A of the General Statutes, in the format required by the Codifier."

**SECTION 4.** Article 14 of Chapter 120 is repealed.

**SECTION 5.** The authority, powers, duties and functions, records, personnel, property, unexpended balances of appropriations, allocations, or other funds, including the functions of budgeting and purchasing, of the North Carolina Board of Ethics of the Office of the Governor are transferred to the State Ethics Commission created in Section 1 of this act. The Director of the Budget shall resolve any disputes arising out of this transfer.

#### PART 2. STRENGTHEN LOBBYING LAWS.

**SECTION 6.** Article 9A of Chapter 120 of the General Statutes is amended to add a new section to read:

"§ 120-47.7C. Prohibitions.

- (a) No member or former member of the General Assembly may be employed as a legislative lobbyist by a lobbyist's principal to lobby as defined in this Article within one year after the end of that member's service in the General Assembly.
- (b) No person serving, or formerly having served, as Governor, a member of the Council of State, or a head of a principal State department listed in G.S. 143B-6 may be employed as a legislative lobbyist by a lobbyist's principal to lobby as defined in this Article within one year after separation from employment or leaving office.
- (c) No individual registered as a legislative lobbyist shall serve as a campaign treasurer under Chapter 163 of the General Statutes as defined in G.S. 163-278.6(19) for a campaign for election as a member of the General Assembly, Governor, or Council of State.
- (d) A legislative lobbyist shall not be eligible for appointment by a State official to any body created under the laws of this State that has regulatory authority over the activities of a person that the legislative lobbyist currently represents or has represented within 60 days after the expiration of the legislative lobbyist's registration representing that person. Nothing herein shall be construed to prohibit appointment by any unit of local government.
- (e) No legislative lobbyist or another acting on the legislative lobbyist's behalf shall permit a covered person, legislative employee, or that person's immediate family member to use the cash or credit of the lobbyist for the purpose of lobbying unless the lobbyist is in attendance at the time of the expenditure."

**SECTION 7.** Article 9A of Chapter 120 of the General Statutes is amended to add a new section to read:

#### "§ 120-47.7B. Powers and duties of the Secretary of State.

- (a) The Secretary of State shall perform systematic reviews of reports required to be filed under G.S. 120-47.6 and G.S. 120-47.7 on a regular basis to assure complete and timely disclosure of expenditures.
- (b) The Secretary of State may petition the Superior Court of Wake County for the approval to issue subpoenas and subpoenas duces tecum as necessary to conduct investigations of violations of this Article. The court shall authorize subpoenas under this subsection when the court determines they are necessary for the enforcement of this Article. Subpoenas issued pursuant to this subsection shall be enforceable by the court through contempt powers. Venue shall be with the Superior Court of Wake County for any nonresident person, or that person's agent, who makes a reportable expenditure under this Article, and personal jurisdiction may be asserted under G.S. 1-75.4.
- (c) Complaints of violations of this Article and all other records accumulated in conjunction with the investigation of these complaints shall be considered records of criminal investigations under G.S. 132-1.4."
- **SECTION 8.** Article 9A of Chapter 120 of the General Statutes reads as rewritten:

"Article 9A.

"Legislative BranchLobbying.

"§ 120-47.1. Definitions.

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- The following definitions shall apply in this Article: As used in this Article, the following terms mean:
  - (1) The term "covered person" means a legislator, the Governor, or the Lieutenant Governor. Covered person. A legislator, legislative employee, or public servant.
  - (1a) Advocacy day. A day that any lobbyist's principal collectively assembles its membership or employees and advocates for legislative or executive action.
  - (1b) Constitutional officers of the State. Officers whose offices are established in Article III of the Constitution.
  - (1c) Executive action. Any decision, including administration, approval, disapproval, preparation, recommendation, the rendering of advice, and investigation, made or contemplated in any proceeding, application, submission, request for a ruling or other determination, contract, claim, controversy, investigation, charge, or rule making.
  - (1a)(1d) The term "expenditure" means any Expenditure. Any advance, contribution, conveyance, deposit, distribution, payment, gift, retainer, fee, salary, honorarium, reimbursement, loan, pledge or thing of value greater than ten dollars (\$10.00),(\$10.00) per single calendar day or a contract, agreement, promise or other obligation whether or not legally enforceable, that directly or indirectly is made to, at the request of, for the benefit of, or on the behalf of a covered person, legislative employee, person or that person's immediate family member.
  - (1e) Extended family. Spouse, descendant, ascendant, or sibling of the covered person or descendant, ascendant, or sibling of the spouse of the covered person.
  - (1b) The term "executive lobbyist" means a lobbyist registered pursuant to Article 4C of Chapter 147 of the General Statutes.
  - (2),(3) Repealed by Session Laws 1991, c. 740, s. 1.1.
  - (2a) Gift. Anything of value without valuable consideration.
  - (3a) The term "immediate family member" means spouse, descendant, or ascendant. Immediate family member. An unemancipated child of the covered person residing in the household, and the covered person's spouse, if not legally separated.
  - (4) The term "legislative action" means the Legislative action. The preparation, research, drafting, introduction, consideration, modification, amendment, approval, passage, enactment, tabling, postponement, defeat, or rejection of a bill, resolution, amendment, motion, report, nomination, appointment, or other matter, whether or not the matter is identified by an official title, general title, or other specific reference, by the legislature or by a member or employee of the legislature acting or purporting to act in an official capacity. It also includes the consideration of any bill by the Governor for the Governor's approval or veto under Article II, Section 22(1) of the

Constitution or for the Governor to allow the bill to become law under 1 2 Article II. Section 22(7) of the Constitution. 3 The term "legislative employee" means employeesLegislative (4a) employee. – Employees and officers of the General Assembly. 4 5 The term "legislative liaison personnel" means any Liaison personnel. – (4b) 6 Any State employee or officer whose principal duties, in practice or as 7 set forth in that person's job description, include lobbying the General 8 Assembly or public servants. The term "legislative lobbyist" means any lobbyist for or against 9 <del>(4c)</del> 10 legislative action. The term "legislator" means a Legislator. - A member or presiding 11 (4d)12 officer of the General Assembly or Assembly, a person elected or appointed a member or presiding officer of the General Assembly 13 14 prior to taking office office, or a person having filed a notice of 15 candidacy for such office under G.S. 163-106 or Article 11 of Chapter 16 163 of the General Statutes. 17 (5) The term "lobbying" means any Lobbying. – Any of the following: 18 Influencing or attempting to influence legislative or executive 19 action, or both, through direct communication or activities with 20 a covered person, legislative employee, person or that person's 21 immediate family member. Solicitation of others by legislative lobbyists or lobbyists' 22 b. principals to influence legislative or executive action, or 23 24 both. 25 c. Developing goodwill through communications or activities, including the building of relationships, with a covered person, 26 27 legislative employee, person or that person's immediate family member with the intention of influencing current or future 28 29 legislative action, but does not include communications or 30 activities with a covered person, legislative employee, person or that person's immediate family member in a business, civic, 31 32 religious, fraternal, or commercial relationship which is not 33 connected to legislative or executive action, or both. 34 The term "lobbyist" means an Lobbyist. – An individual who meets any (6) 35 of the following criteria: Is employed and receives compensation, or who contracts for 36 a. economic consideration, for the purpose of lobbying. 37 Represents another person and receives compensation for the 38 b. 39 purpose of lobbying. 40 Is legislative liaison personnel. <del>c.</del> The term "lobbyist" shall not include those individuals who are 41 42 specifically exempted from this Article by G.S. 120-47.8. For the purpose of determining whether an individual is a lobbyist under this 43

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subdivision, reimbursement of actual travel and subsistence expenses

1		shall not be considered compensation; provided, however, that
2		reimbursement in the ordinary course of business of these expenses
3		shall be considered compensation if a significant part of the
4		individual's duties involve lobbying before the General
5		Assembly or public servants.
6	(7)	The terms "lobbyist's principal" and "principal" mean the Lobbyist
7	( )	<u>principal and principal. – The</u> person on whose behalf the legislative
8		lobbyist lobbies. In the case where a lobbyist is compensated by a law
9		firm, consulting firm, or other entity retained by a person for
10		legislative lobbying, the principal is the person whose interests the
11		lobbyist represents in lobbying. In the case of a lobbyist employed or
12		retained by an association or other organization, the lobbyist's
13		principal is the association or other organization, not the members of
14		the association or other organization.
15	(7a)	The term "news medium" means mainstream News medium. —
16	(7a)	Mainstream media providers whose sole purpose is to report events
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	(9)	and that does not involve research or advocacy.
18	(8)	The term "person" means any Person. — Any individual, firm,
19		partnership, committee, association, corporation, business entity, or
20		any other organization or group of persons which has an independent
21	(0.)	legal existence.
22	<u>(8a)</u>	Public event. – Either of the following:
23		a. An organized gathering of individuals open to the general
24		public or to which a legislator or legislative employee is invited
25		along with the entire membership of the House, Senate, a
26		committee, a subcommittee, a county legislative delegation, a
27		joint committee, or legislative caucus and which at least 10
28		employees or members of the principal actually attend.
29		b. An organized gathering of individuals open to the general
30		public or to which at least 10 public servants are invited to
31		attend and at least 10 employees or members of the principal
32		actually attend.
33	<u>(8b)</u>	<u>Public servant. – All of the following:</u>
34		a. Constitutional officers of the State, persons elected or appointed
35		as a Constitutional officer of the State prior to taking office, or a
36		person having filed a notice of candidacy for such office under
37		G.S. 163-106 or Article 11 of Chapter 163 of the General
38		Statutes.
39		b. Employees of the Office of the Governor.
40		c. Heads of all principal State departments, as set forth in
41		G.S. 143B-6, who are appointed by the Governor.
42		d. The chief deputy or chief administrative assistant of each
43		person designated under sub-subdivisions a. and c. of this
44		subdivision.

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Confidential assistants and secretaries as defined in 1 <u>e.</u> 2 G.S. 126-5(c)(2), to persons designated under sub-subdivisions 3 a., c., and d. of this subdivision. Employees in exempt positions as defined in G.S. 126-5(b) and 4 <u>f.</u> 5 employees in exempt positions designated in accordance with 6 G.S. 126-5(d)(1), (2), or (2a), and confidential secretaries to 7 these individuals. 8 Any other employees or appointees in the principal State g. 9 departments as may be designated by the Governor to the extent 10 that the designation does not conflict with the State Personnel 11 12 All voting members of boards, including ex officio members <u>h.</u> and members serving by executive, legislative, or judicial 13 14 branch appointment. For The University of North Carolina, the voting members of 15 <u>i.</u> the Board of Governors of The University of North Carolina, 16 17 the president, the vice-presidents, and the chancellors, the 18 vice-chancellors, and voting members of the boards of trustees of the constituent institutions. 19 20 For the North Carolina Community College System, the voting <u>j.</u> 21 members of the State Board of Community Colleges, the President and chief financial officer of the North Carolina 22 23 Community College System, the president, chief financial 24 officer and chief administrative officer of each community college, and voting members of the boards of trustees of each 25 community college. 26 Members of the Commission. 27 <u>k.</u> 1. Persons under contract with the State working in or against a 28 29 position included under this subdivision. The General Assembly is in "regular session" from the In regular 30 (9) session. – The date set by law or resolution that the General Assembly 31 32 convenes until the General Assembly either: 33 Adjourns sine die; or

## b. Recesses or adj

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43 44 (a) A legislative lobbyist shall file a registration statement with the Secretary of State in a manner prescribed by the Secretary before engaging in any lobbying. It shall be unlawful for a person to lobby without registering unless exempted by this Article. A lobbyist shall file a separate registration statement for each principal the lobbyist represents. The registration shall indicate whether it is registration as a legislative lobbyist, executive lobbyist, or both, and a separate registration fee shall be paid for each separate type of registration.

Recesses or adjourns for more than 10 days.

(b) The form of the registration shall be prescribed by the Secretary of State and shall include the registrant's full name, firm, complete address and telephone number;

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the registrant's place of business; the full name, complete address and telephone number of each person by whom the registrant is employed or retained; and a general description of the matters on which the registrant expects to act as a legislative-lobbyist. The Secretary of State shall make available as soon as practicable the registrations of the lobbyists and lobbyists' principals in an electronic, searchable format.

- (c) Each legislative—lobbyist shall file an amended registration form with the Secretary of State no later than 10 <u>business</u> days after any change in the information supplied in the <u>legislative</u>—lobbyist's last registration under subsection (b). Each supplementary registration shall include a complete statement of the information that has changed.
- (d) Within 20 days after the convening of each session of the General Assembly, the Secretary of State shall furnish each member of the General Assembly, Constitutional officers of the State, the head of each principal department of the Executive Branch, and the State Legislative Library a list of all persons who have registered as executive or legislative lobbyists and whom they represent. Within 20 days after the beginning of the term of a Governor, the Secretary of State shall furnish the Governor, each other member of the Council of State, the head of each principal department of the Executive Branch, and the State Legislative Library a list of all persons who have registered as executive or legislative lobbyists and whom they represent. A supplemental list of legislative lobbyists shall be furnished periodically each 20 days thereafter as the session progresses. while the General Assembly is in session, and every 60 days thereafter. A supplemental list of executive lobbyists shall be furnished periodically each 60 days thereafter. For each special session of the General Assembly, a supplemental list of legislative-lobbyists shall be furnished to the State Legislative Library. All lists required by this section may be furnished electronically.
- (e) Each registration statement of a legislative—lobbyist required under this Article shall be effective from the date of filing until January 1 of the following year. The legislative—lobbyist shall file a new registration statement after that date, and the applicable fee shall be due and payable.

#### "§ 120-47.3. Registration fee.

A fee of one hundred dollars (\$100.00) is due and payable to the Secretary of State by either the lobbyist or the lobbyist's principal at the time of each <u>lobbyist</u> registration. Fees so collected shall be deposited in the General Fund of the State. The Secretary of State shall allow fees required under this section to be paid electronically but may not require the fees to be paid electronically. The Secretary of State shall adopt rules providing for the waiver or reduction of the fees required by this section in cases of hardship.

#### "§ 120-47.4. Authorization from lobbyist's principal; fee from principal.

- (a) Each legislative lobbyist or lobbyist's principal shall file with the Secretary of State within 10 business days after the legislative lobbyist's registration a written authorization signed by the lobbyist's principal authorizing the lobbyist to represent the principal.
- (b) The form of the authorization shall be prescribed by the Secretary of State and shall include the lobbyist's principal's full name, complete address and telephone

 number, name and title of the official signing for the <u>lobbyist's</u> principal, and the name of each lobbyist registered to represent the <u>lobbyist's</u> principal. The Secretary of State shall make available as soon as practicable the authorization of the lobbyists' principals in an electronic, searchable format.

- (c) An amended authorization shall be filed with the Secretary of State no later than 10 days after any change in the information supplied <u>for the lobbyist's principal</u> on the previous authorization. Each supplementary authorization shall include a complete statement of the information that has changed.
- (d) Except as provided for in subsection (e) of this section, a fee of one hundred dollars (\$100.00) is due and payable to the Secretary of State at the time the <u>lobbyist's</u> principal's first authorization statement is filed each calendar year for a <del>legislative</del> lobbyist. The fee for the legislative lobbyist's authorization shall be seventy-five dollars (\$75.00) if an authorization for the principal to be represented by an executive lobbyist is filed at the same time. No additional fee is due for additional authorizations filed for legislative lobbyists.
- (e) The <u>Secretary of State shall adopt rules providing for the waiver or reduction of the fees required by fee in subsection (d) of this section. The rules shall provide that the fees be reduced to a total of twenty-five dollars (\$25.00) if the <u>lobbyist's principal</u> had annual revenues in its most recent fiscal year of three hundred thousand dollars (\$300,000) or less and is represented by no more than two different lobbyists. <del>This reduced fee covers authorizations filed for the principal's legislative and executive lobbyists.</del></u>

#### "§ 120-47.5. Contingency lobbying fees and election influence prohibited.

- (a) No person shall act as a legislative—lobbyist for compensation that is dependent upon the result or outcome of any legislative action.
- (b) No legislative lobbyist or legislative lobbyist's principal person shall attempt to influence the action of any covered person by the promise of financial support of the covered person's candidacy, or by threat of financial support in opposition to the covered person's candidacy in any future election.

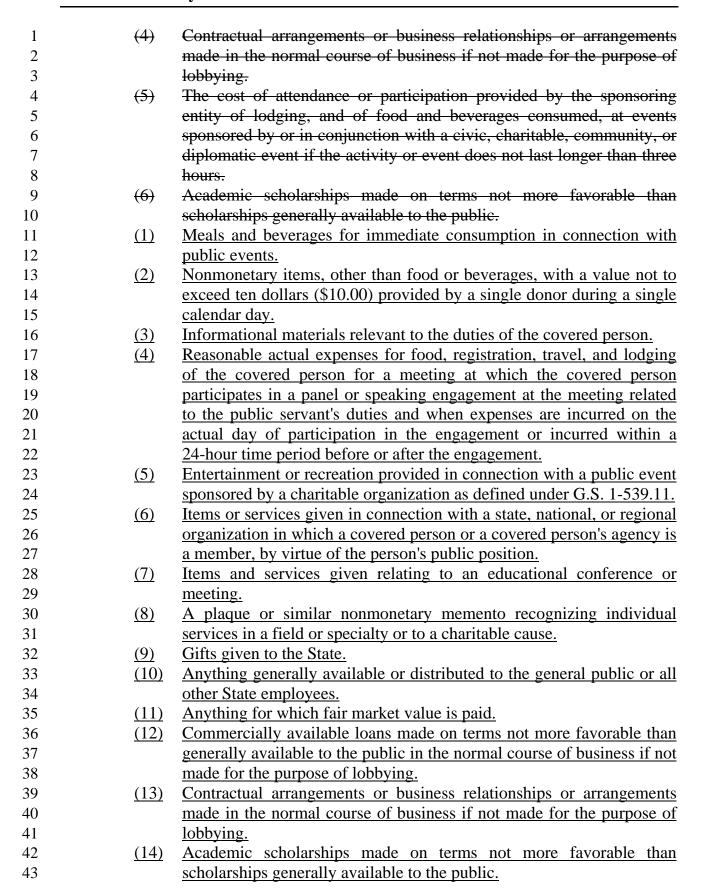
# "§ 120-47.5A. <u>Certain gifts by lobbyists and lobbyist's principals prohibited;</u> Exemptions and inclusions for reporting purposes.exemptions.

(a) No lobbyist or lobbyist's principal may give a gift to a covered person.

(a)(a1)For purposes of G.S. 120-47.6 and G.S. 120-47.7, the following expenditures need not be reported:Subsection (a) of this section shall not apply to:

- (1) Gifts between an immediate family member or person who is the stepchild, sibling, mother in law, father in law, son in law, daughter in law, or members of the household of the covered person or legislative employee.
- (2) Lawful campaign contributions.
- (3) Commercially available loans made on terms not more favorable than generally available to the public in the normal course of business if not made for the purpose of lobbying.

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Political contributions properly given and reported as required under 1 (15)2 Article 22A of Chapter 163 of the General Statutes. 3 Gifts given as a member of the covered person's extended family, or a <u>(16)</u> member of the same household of the covered person, or gifts given in 4 5 conjunction with a marriage, birth, adoption, or death. 6 (17)Things of monetary value given to a public servant valued in excess of 7 ten dollars (\$10.00) where the thing of monetary value is entertainment 8 or related expenses associated with the public business of industry 9 recruitment, promotion of international trade, or the promotion of 10 travel and tourism, and the public servant is responsible for conducting the business on behalf of the State, provided all the following 11 12 conditions apply: 13 The public servant did not solicit the thing of value, and the a. 14 public servant did not accept the thing of value in the 15 performance of the public servant's official duties. The public servant reports electronically to the Commission 16 b. 17 within 30 days of receipt of the thing of value. The report shall 18 include a description and value of the thing of value and a description how the thing of value contributed to the public 19 business of industry recruitment, promotion of international 20 21 trade, or the promotion of travel and tourism. This report shall be posted to the Commission's public Web site. 22 23 A tangible thing of value in excess of ten dollars (\$10.00), other <u>c.</u> 24 than meals or beverages, shall be turned over as State property to the Department of Commerce within 30 days of receipt. 25 Things of monetary value of personal property valued at less than one 26 (18)hundred dollars (\$100.00) given to a public servant in the commission 27 of the public servant's official duties if the gift is given to the public 28 29 servant as a personal gift in another country as part of an overseas trade mission, and the giving and receiving of such personal gifts are 30 considered a customary protocol in the other country. 31 For purposes of G.S. 120-47.6 and G.S. 120-47.7, all expenditures made for 32 the purpose of lobbying shall be reported, including the following: 33 Expenditures benefiting or made on behalf of a covered person, a 34 (1) legislative employee, or those persons' immediate family members, in 35 the regular course of that person's nonlegislative employment. 36 Contractual arrangements or direct business relationships between a 37 (2) 38 legislative lobbyist or legislative lobbyist's principal and a covered 39 person, legislative employee, or that person's immediate family member, in effect during the reporting period or the previous 12 40 41 months. 42 (3) Expenditures reimbursed to a legislative lobbyist in the ordinary

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course of business by the lobbyist's principal or other employer.

Expenditures reimbursed by the lobbyist's principal or other employer 1 2 are reported only by the lobbyist.

- (4) Expenditures for items exempted by subsection (a1) of this section.
- For reporting purposes of G.S. 120-47.6 and G.S. 120-47.7, legislative lobbying with respect to only the legislative actions of the Governor and Lieutenant Governor shall be reported.
- The offering or giving of a gift in compliance with this Article without corrupt intent shall not constitute a violation of G.S. 14-217 or G.S. 14-218.

#### "§ 120-47.6. Statements of legislative lobbyist's lobbying expenditures required.

- (a) Each legislative lobbyist shall file monthly quarterly expenditure reports under oath with the Secretary of State, in a manner prescribed by the Secretary of State, which may include electronic reports, with respect to each lobbyist's principal, while the General Assembly is in regular session, and quarterly thereafter. principal. The expenditure report shall include all expenditures during the reporting period and shall be due 10 business days after the end of the reporting period. The legislative-lobbyist shall file expense expenditure reports whether or not expenditures are made.
- In addition to the reports required by subsection (a) of this section, each lobbyist incurring expenditures in a month in which the General Assembly is in regular session with respect to lobbying legislators and legislative employees shall file a monthly expenditure report. The monthly expenditure report shall contain information required by this section with respect to all lobbying of legislators and legislative employees, and is due within 10 business days of the end of the month. The information on the monthly expenditure report shall also be included in each quarterly report required by subsection (a) of this section.
- Each expenditure report shall set forth the fair market value, value or face value if shown, date, a description of the expenditure, name and address of the payee, or beneficiary, and name of any covered person, legislative employee, or that person's immediate family member benefiting from the expenditure. Such expenditures shall be reported using the following categories:
  - Transportation and lodging. (1)
  - Entertainment, food, and beverages. (2)
  - Meetings and events. (3)
  - (4) Gifts.
  - Other expenditures. (5)
  - (6) Solicitation of others to lobby, including if such expenditures are incurred in connection or in concert with other reportable expenditures.

In addition, expenses for the solicitation of others to lobby, whether or not a covered person, legislative employee, or family member is affected, shall be reportable if such expenses are incurred in connection, or in concert, with other expenditures reportable under this subsection.

All reports shall be in the form prescribed by the Secretary of State and shall be open to public inspection upon filing. When more than 15 covered persons benefit from an expenditure, no names of individuals need be reported provided that the report

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- identifies the approximate number of covered persons benefiting and, with particularity, the basis for their selection, including the name of the legislative body, committee, caucus, or other group whose membership list is a matter of public record in accordance with G.S. 132-1 or including a description of the group that clearly distinguishes its purpose or composition from the general membership of the General Assembly. The approximate number of legislative employees and immediate family members of covered persons and legislative employees who benefited from the expenditure shall be listed separately.
  - (d) When a legislative-lobbyist fails to file an expenditure report as required in this section, the Secretary of State shall send a certified or registered letter advising the legislative-lobbyist of the delinquency and the penalties provided by law. Within 20 days of the receipt of the letter, the legislative-lobbyist shall deliver or post by United States mail to the Secretary of State the required report and an additional late filing fee in an amount equal to the late filing fee under G.S. 163-278.34(a)(2).
  - (e) Filing of the required report and payment of the additional fee within the time extended shall constitute compliance with this section. Failure to file an expenditure report in one of the manners prescribed in this section shall result in revocation of any and all registrations of a legislative lobbyist under this Article. No legislative lobbyist may register or reregister under this Article until the legislative lobbyist has fully complied with this section.
  - (f) Appeal of a decision by the Secretary of State under this section shall be in accordance with Article 3 of Chapter 150B of the General Statutes.
  - (g) The Secretary of State may adopt rules to facilitate complete and timely disclosure of expenditures, including the format of reports and additional categories of information, and to protect the addresses of payees under protective order issued pursuant to Chapter 50B of the General Statutes or participating in the Address Confidentiality Program pursuant to Chapter 15C of the General Statutes. The Secretary of State shall not impose any penalties or late filing fees upon a legislative lobbyist for subsequent failures to comply with the requirements of this section if the Secretary of State failed to provide to the lobbyist with required notifications of the initial violation. This provision shall not apply to a failure by the lobbyist to file an expenditure report in a timely manner.

# "§ 120-47.7. Statements of legislative lobbyist's principal lobbying expenditures required.

- (a) Each legislative—lobbyist's principal shall file monthly—quarterly expenditure reports under oath with the Secretary of State, in a manner prescribed by the Secretary of State, which may include electronic reports, while the General Assembly is in regular session, and quarterly thereafter.reports. The expenditure report shall include all expenditures during the reporting period and shall be due 10 business days after the end of the reporting period. The lobbyist's principal shall file the expenditure reports whether or not expenditures are made during a reporting period.
- (a1) In addition to the reports required by subsection (a) of this section, each lobbyist's principal incurring expenditures in a month in which the General Assembly is in regular session with respect to lobbying legislators and legislative employees, other

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- than lobbyist's compensation, shall file a monthly expenditure report. The monthly expenditure report shall contain information required by this section with respect to all lobbying of legislators and legislative employees, and is due within 10 business days of the end of the month. The information on the monthly expenditure report shall also be included in each quarterly report required by subsection (a) of this section.
  - (b) Each expenditure report shall set forth the fair market value, value or face value if shown, date, a description of the expenditure, name and address of the payee, or beneficiary, and name of any covered person, legislative employee, or that person's immediate family member affected by the expenditure. Such expenditures shall be reported using the following categories:
    - (1) Transportation and lodging.
    - (2) Entertainment, food, and beverages.
    - (3) Meetings and events.
    - (4) Gifts.
    - (5) Other expenditures.
    - (6) Solicitation of others to lobby, including if such expenditures are incurred in connection or in concert with other expenditures reportable under this Article.
    - (7) Compensation paid to all lobbyists during the reporting period. If a legislative lobbyist is a full-time employee of the lobbyist's principal, or is compensated by means of an annual fee or retainer, the lobbyist's principal shall estimate and report the portion of the salary, fee, or retainer that compensates for lobbying.
    - (8) Expenditures reimbursed or paid to lobbyists for lobbying that are not reported on the lobbyist's report, with an itemized description of those expenditures.

In addition, expenses for the solicitation of others to lobby, whether or not a covered person, legislative employee, or family member is affected, shall be reportable if such expenses are incurred in connection, or in concert, with other expenditures reportable under this subsection.

In addition, the compensation paid or agreed to be paid to all legislative lobbyists shall be reported, whether or not a covered person, legislative employee, or family member is affected. If a legislative lobbyist is a full time employee of the lobbyist's principal, or is compensated by means of an annual fee or retainer, the lobbyist's principal shall estimate and report the portion of the salary, fee, or retainer that compensates for lobbying. The lobbyist's principal's expenditure report shall include an itemized description of all expenditures reimbursed or paid to legislative lobbyists for lobbying that are not reported on the legislative lobbyists' reports.

(c) All reports shall be in the form prescribed by the Secretary of State and open to public inspection upon filing. When more than 15 covered persons benefit from an expenditure, no names of individuals need be reported provided that the report identifies the approximate number of covered persons benefiting and, with particularity, the basis for their selection, including the name of the legislative body, committee, caucus, or other group whose membership list is a matter of public record in accordance with

- G.S. 132-1 or including a description of the group that clearly distinguishes its purpose or composition from the general membership of the General Assembly. The approximate number of legislative employees and immediate family members of covered persons and legislative employees—who benefited from the expenditure shall be listed separately.
- (d) When a lobbyist's principal fails to file an expenditure report as required in this section, the Secretary of State shall send a certified or registered letter advising the lobbyist's principal of the delinquency and the penalties provided by law. Within 20 days of the receipt of the letter, the lobbyist's principal shall deliver or post by United States mail to the Secretary of State the required report and a late filing fee in an amount equal to the late filing fee under G.S. 163-278.34(a)(2).
- (e) Filing of the required report and payment of the late fee within the time extended shall constitute compliance with this section. Failure to file an expenditure report in one of the manners prescribed in this section shall result in revocation of any and all registrations of a lobbyist's principal under this Article. No lobbyist's principal may register or reregister under this Article until the lobbyist's principal has fully complied with this section.
- (f) Appeal of a decision by the Secretary of State under this section shall be in accordance with Article 3 of Chapter 150B of the General Statutes.
- (g) The Secretary of State may adopt rules to facilitate complete and timely disclosure of expenditures, including the format of reports and additional categories of information, and to protect the addresses of payees under protective order issued pursuant to Chapter 50B of the General Statutes or participating in the Address Confidentiality Program pursuant to Chapter 15C of the General Statutes. The Secretary of State shall not impose any penalties or late filing fees upon a principal for subsequent failures to comply with the requirements of this section if the Secretary of State failed to provide to the <u>lobbyist's</u> principal with required notifications of the initial violation. This provision shall not apply to a failure by the principal to file an expenditure report in a timely manner.
- "§ 120-47.7A. Reserved for future codification purposes.
- "§ 120-47.7B. Powers and duties of the Secretary of State.
- (a) The Secretary of State shall perform systematic reviews of reports required to be filed under G.S. 120-47.6 and G.S. 120-47.7 on a regular basis to assure complete and timely disclosure of allowable expenditures.
- (b) The Secretary of State may petition the Superior Court of Wake County for the approval to issue subpoenas and subpoenas duces tecum as necessary to conduct investigations of violations of this Article. The court shall authorize subpoenas under this subsection when the court determines they are necessary for the enforcement of this Article. Subpoenas issued pursuant to this subsection shall be enforceable by the court through contempt powers. Venue shall be with the Superior Court of Wake County for any nonresident person, or that person's agent, who makes a reportable expenditure under this Article, and personal jurisdiction may be asserted under G.S. 1-75.4.

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(c) Complaints of violations of this Article and all other records accumulated in conjunction with the investigation of these complaints shall be considered records of criminal investigations under G.S. 132-1.4.

#### "§ 120-47.7C. Prohibitions.

- (a) No member or former member of the General Assembly may be employed as an executive or legislative <u>a</u> lobbyist by a lobbyist's principal to lobby as defined in this Article or Article 4C of Chapter 147 of the General Statutes within six monthsone year after the end of that member's service in the General Assembly.
- (b) No person serving as Governor, as a member of the Council of State, a Constitutional officer of the State or as a head of a principal State department listed in G.S. 143B-6 may be employed as an executive or legislative a lobbyist by a lobbyist's principal to lobby as defined in this Article or Article 4C of Chapter 147 of the General Statutes within six months one year after separation from employment or leaving office.
- (c) No individual registered as a legislative-lobbyist shall serve as a campaign treasurer under Chapter 163 of the General Statutes as defined in G.S. 163-278.6(19) for a campaign for election as a member of the General Assembly. Assembly or a Constitutional officer of the State.
- (d) A legislative or executive lobbyist shall not be eligible for appointment by a State official to any body created under the laws of this State that has regulatory authority over the activities of a person that the lobbyist currently represents or has represented within 60 days after the expiration of the lobbyist's registration representing that person. Nothing herein shall be construed to prohibit appointment by any unit of local government.
- (e) No legislative or executive lobbyist or another acting on the lobbyist's behalf shall permit a covered person person, legislative employee, executive branch officer, or that person's immediate family member, to use the cash or credit of the lobbyist for the purpose of lobbying unless the lobbyist is in attendance at the time of the expenditure.

#### "§ 120-47.8. Persons exempted from provisions of Article.

Except as otherwise provided in this Article, the provisions of this Article shall not be construed to apply to any of the <u>following:following lobbying activities:</u>

- (1) An individual solely engaged in expressing a personal opinion or stating facts or recommendations on legislative matters to members of the General Assembly and not acting as a legislative lobbyist.
- (2) A person appearing before a legislative committee committee, commission, board, council, or other collective body whose membership includes one or more covered persons at the invitation or request of the committee or a member thereof and who engages in no further activities as a legislative lobbyist.
- (3) a. A duly elected or appointed official or employee of the State, the United States, a county, municipality, school district or other governmental agency, when appearing solely in connection with matters pertaining to the office and public duties.

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- b. Notwithstanding the persons exempted in this Article, the Governor, Council of State, Constitutional officers of the State and all appointed heads of State departments, agencies and institutions, shall designate all authorized official legislative liaison personnel and shall file and maintain current lists of designated legislative—liaison personnel with the Secretary of State.
- (4) A person performing professional services in drafting bills bills, or in advising and rendering opinions to clients, or to covered persons on behalf of clients, as to the construction and effect of proposed or pending legislation legislative or executive action where the professional services are not otherwise connected with the legislative or executive action.
- (5) A person who owns, publishes or is employed by any news medium while engaged in the acquisition or dissemination of news on behalf of the news medium.
- (6) Repealed by Session Laws 1991, c. 740, s. 1.1.
- (7) Covered persons and legislative employees.persons while acting in their official capacity.
- (8) A person responding to inquiries from a member of the General Assembly or a legislative employee, covered person and who engages in no further activities as a legislative lobbyist in connection with that or any other legislative matter or executive action.
- (9) An employee who represents the employer's interests in action for no more than three hours in a quarter, provided that neither the employee nor the employer makes any expenditure as defined in G.S. 120 47.1. individual while participating in an advocacy day.
- (10) A person appearing before an executive branch agency or department on behalf of another person, on an individual application for a license or permit, or a disciplinary action on a license or permit.
- (11) A person appearing before a public servant on behalf of another person with respect to a proposed sale or lease of real property, goods or services to the State, or construction of property by the State.
- (12) A person appearing before an executive branch agency or department or a public servant on behalf of another person or entity in connection with an application for a grant, loan, determination or eligibility, or certification.

# "§ 120-47.8A. Expenditures made by persons exempted or not covered by this Article.

(a) If a covered person or a legislative employee accepts an expenditure made for the purpose of lobbying valued over two hundred dollars (\$200.00) from a person or group of persons acting together, exempted or not otherwise covered by this Article, the person, or group of persons, making the expenditure shall report the date, a description of the expenditure, the name and address of the person, or group of persons, making the

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expenditure, the name of the covered person or legislative employee accepting the expenditure, and the estimated fair market value of the expenditure.

- (b) If the person making the expenditure in subsection (a) of this section is outside North Carolina, and the covered person or legislative employee accepting the expenditure is also outside North Carolina at the time the person accepts the expenditure, then the person accepting the expenditure shall be responsible for filing the report using available information.
- (c) If a covered person or a legislative employee accepts a scholarship valued over two hundred dollars (\$200.00) from a person, or group of persons, acting together, exempted or not covered by this Article, the person, or group of persons, granting the scholarship shall report the date of the scholarship, a description of the event involved, the name and address of the person, or group of persons, granting the scholarship, the name of the covered person or legislative employee accepting the scholarship, and the estimated fair market value.
- (d) If the person granting the scholarship in subsection (c) of this section is outside North Carolina, the covered person or legislative employee accepting the scholarship shall be responsible for filing the report.
  - (e) This section shall not apply to any of the following:
    - (1) Lawful campaign contributions. contributions properly received and reported as required under Article 22A of Chapter 163 of the General Statutes.
    - (2) Any gift from <u>a an extended</u> family member to a covered <u>person</u>. person or legislative employee.
    - (3) Gifts associated primarily with the covered person's, legislative employee's, person's or that person's immediate family member's nonlegislative employment.
    - (4) Gifts, other than food, beverages, travel, and lodging, which are received from a person who is a citizen of a country other than the United States or a state other than North Carolina and given during a ceremonial presentation or as a custom.
    - (5) A thing of value that is paid for by the State.
- (f) Reports required by this section shall be filed within 10 business days after the end of the quarter in which the expenditure was made, with the Secretary of State in a manner prescribed by the Secretary of State, which may include electronic reports.

#### "§ 120-47.8B. Advocacy day.

- (a) No lobbyist's principal may conduct more than one advocacy day per calendar year.
- (b) All advocacy days to lobby the General Assembly must be scheduled through the Legislative Services Office.
- (c) All advocacy days to lobby public servants must be scheduled through the Governor's Office.
- (d) All lobbyists' principals conducting an advocacy day shall comply with this Article while conducting the advocacy day.
- "§ 120-47.9. Punishment for violation.

- (a) Whoever willfully violates any provision of this Article shall be guilty of a Class 1 misdemeanor. In addition, no legislative lobbyist who is convicted of a violation of the provisions of this Article shall in any way act as a legislative or executive lobbyist for a period of two years following conviction.
- (b) In addition to the criminal penalties set forth in this section, the Secretary of State may levy civil fines for willful false or incomplete reporting up to five thousand dollars (\$5,000) per violation.

#### "§ 120-47.10. Enforcement of Article by Attorney General.

- (a) The Secretary of State may investigate complaints of violations of this Article, The Secretary of State and shall report apparent violations of this Article to the Attorney General. The Attorney General shall, upon complaint, make an appropriate investigation thereof, and the Attorney General shall forward a copy of the investigation to the district attorney of the prosecutorial district as defined in G.S. 7A-60 of which Wake County is a part, who shall prosecute any person who violates any provisions of this Article.
- (b) Complaints of violations of this Article involving the Secretary of State or any member of the Department of the Secretary of State shall be referred to the Attorney General for investigation in accordance with G.S. 120-47.7B. Any portion of the complaint not involving alleged violations of this Article by the Secretary of State or any member of the Department of the Secretary of State shall remain with the Secretary of State for investigation. The Attorney General shall, upon receipt of a complaint, make an appropriate investigation thereof, and the Attorney General shall forward a copy of the investigation to the District Attorney of the prosecutorial district as defined in G.S. 7A-60 of which Wake County is a part, who shall prosecute any person who violates any provisions of this Article.
- (c) Complaints of improper lobbying involving the Attorney General or any member of the Department of Justice shall be investigated by the Secretary of State and any apparent violations reported to the District Attorney of that prosecutorial district as defined in G.S. 7A-60 of which Wake County is a part. The District Attorney of that prosecutorial district shall, upon receipt of the Secretary of State's report, prosecute any person who violates any provisions of this Article.

#### "§ 120-47.11. Rules and forms.

- (a) The Secretary of State shall adopt any rules, orders, forms, and definitions as are necessary to carry out the provisions of this Article. The Secretary of State may appoint a council to advise the Secretary in adopting rules under this section.
- (b) The Secretary of State shall adopt rules to protect from disclosure all confidential information under Chapter 132 related to economic development initiatives or to industrial or business recruitment activities. The information shall remain confidential until the State, a unit of local government or the business has announced a commitment by the business to expand or locate a specific project in this State or a final decision not to do so and the business has communicated that commitment or decision to the State or local government agency involved with the project.

#### "§ 120-47.12. Limitations on agency legislative-liaison personnel.

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- (a) No State department may use State funds to contract with persons who are not employed by the State to lobby the General Assembly.
- (b) No more than two persons in each State department and constituent institution of The University of North Carolina may be registered to lobby the General Assembly or designated as legislative liaison personnel pursuant to this Article.
- (c) All persons designated as legislative-liaison personnel pursuant to this Article and the State department or constituent institution of The University of North Carolina that employs the legislative-liaison personnel shall report all expenditures made for lobbying purposes in the same manner as required for legislative-lobbyists under G.S. 120-47.6 and lobbyists' principals under G.S. 120-47.7. The registration and authorization fees required under G.S. 120-47.3 and G.S. 120-47.4 shall not apply to legislative-liaison personnel or the State department or constituent institution that employs the legislative liaison personnel."

### **"§ 120-47.13. Advisory opinions.**

- (a) At the request of any person affected by this Article, the Secretary of State shall render advisory opinions on specific questions involving the meaning and application of this Article and the covered person's compliance therewith. The request shall be in writing and relate prospectively to real or reasonably anticipated fact settings or circumstances. The Secretary of State shall issue advisory opinions having prospective application only. Reliance upon a requested written advisory opinion on a specific matter shall immunize the covered person, on that matter, from both of the following:
  - (1) Investigation by the Secretary of State.
  - (2) Any adverse action by the employing entity.
- (b) Staff to the Secretary of State may issue advisory opinions under rules adopted by the Secretary of State.
- (c) The Secretary of State shall interpret the provisions of this Article by rules, and these interpretations shall be binding on all covered persons, lobbyists, and lobbyist's principals upon publication.
- (d) The Secretary of State shall publish its advisory opinions at least once a year, edited as necessary to protect the identities of the individuals requesting opinions.
- (e) Except as provided under subsection (d) of this section, requests for advisory opinions and advisory opinions issued pursuant to this section are confidential and not matters of public record.

### "§ 120A-47.14. Lobbying education program.

(a) The Secretary of State shall develop and implement a lobbying education and awareness program designed to instill in all covered persons, lobbyists, and lobbyist's principals a keen and continuing awareness of their obligations and a sensitivity to situations that might result in real or potential violation of this Article or other related laws. The Secretary shall make basic lobbying education and awareness presentations to all covered persons upon their election, appointment, or hiring and shall offer periodic refresher presentations as the Secretary deems appropriate. Every covered person shall participate in a lobbying presentation approved by the Secretary within six months of the person's election, appointment, or hiring, and shall attend refresher ethics education

presentations at least every two years thereafter in a manner the Secretary deems appropriate. Upon request, the Secretary shall assist each agency in developing in-house education programs and procedures necessary or desirable to meet the agency's particular needs for lobbying education.

- (b) The Secretary shall publish a newsletter containing summaries of the Secretary's opinions, policies, procedures, and interpretive bulletins as issued from time to time. The newsletter shall be distributed to all covered persons, lobbyists, and lobbyists' principals. Publication under this subsection may be done electronically.
- (c) The Secretary shall assemble and maintain a collection of relevant State laws, rules, and regulations that set forth lobbying standards applicable to covered persons. The collection of laws, rules, and regulations shall be made available electronically as resource material to covered persons, lobbyists and lobbyists' principals, upon request.

### "<u>§ 120-47-15. No gift registry.</u>

- (a) The Secretary of State shall establish a "No Gifts" registry for persons subject to this Article. The "No Gifts" registry shall be published and updated with the list of lobbyists and lobbyists' principals required under G.S. 120-47.2.
- (b) Except as provided in this subsection, lobbyists and lobbyists' principals shall not give unsolicited gifts allowed under G.S. 120-47.5A(a1)(2) to persons placing their names on the registry, without the persons' expressed consent. Gifts of informational directories may be given to persons placing their names on the registry.
- (c) The Secretary shall have the authority to adopt rules to implement this section in compliance with the following criteria:
  - (1) The registration is valid from the time the person registers until January 1 of the following year, unless the person requests in writing the removal of that person's name.
  - (2) The registration shall be in writing.
- (d) <u>Violations of this section shall not constitute a crime but shall be subject to civil fines of up to five hundred dollars (\$500.00) as levied by the Secretary of State."</u>

**SECTION 9.** Sections 2 and 3 of S.L. 2005-456 are repealed.

**SECTION 10.** G.S. 163-278.6 is amended by adding a new subsection to read:

#### "§ 163-278.6. Definitions.

When used in this Article:

(5a) The term 'Constitutional officers of the State' means officers whose offices are established in Article III of the Constitution.

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**SECTION 11.** Article 22A of Chapter 163 of the General Statutes is amended by adding a new section to read:

# "§ 163-278.13C. Limitation on contributions by registered lobbyists.

- (a) No lobbyist registered under Article 9A of Chapter 120 shall do any of the following:
  - (1) Make or offer to make a contribution to a legislator, executive branch official, or candidate campaign committee.

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- Make a contribution to any candidate, officeholder, or political committee, directing or requesting that the contribution be made in turn to a legislator, executive branch official, or candidate campaign committee.
  - (3) Transfer any amount of money or anything of value to any entity, directing or requesting that the entity use what was transferred to contribute to a legislator, executive branch official, or candidate campaign committee.
  - (4) Solicit a contribution from any individual, political committee, or other entity on behalf of a legislator, executive branch official, or candidate campaign committee. This subdivision does not apply to a registered lobbyist soliciting a contribution on behalf of a political party executive committee if the solicitation is solely for a separate segregated fund kept by the political party limited to use for activities that are not candidate-specific, including generic voter registration and get-out-the-vote efforts, pollings, mailings, and other general activities and advertising that do not refer to a specific individual candidate.
  - (b) No legislator, executive branch official, or candidate campaign committee or the real or purported agent of that legislator, executive branch official, or candidate campaign committee shall do any of the following:
    - (1) Solicit a contribution from a lobbyist registered under Article 9A of Chapter 120 of the General Statutes.
    - (2) Solicit a third party, requesting or directing that the third party directly or indirectly solicit a contribution from a lobbyist registered under Article 9A of Chapter 120 of the General Statutes or relay to the lobbyist registered under Article 9A of Chapter 120 of the General Statutes the legislator's, executive branch official's, or candidate campaign committee's solicitation of a contribution.
    - (3) Accept a contribution from a lobbyist registered under Article 9A of Chapter 120 of the General Statutes.
  - (c) It shall not be deemed a violation of this section for a legislator or executive branch official to serve on a board or committee of an organization that makes a solicitation of a lobbyist registered under Article 9A of Chapter 120 of the General Statutes as long as that legislator or executive branch official does not directly participate in the solicitation and that legislator or executive branch official does not directly benefit from the solicitation.
    - (d) As used in this section, the following terms mean:
      - (1) Candidate campaign committee. As defined in G.S. 163-278.38Z and that candidate has filed a notice of candidacy for office as a member of the General Assembly or a Constitutional officer of the State.
      - (2) Executive branch official. As defined in G.S. 120-47.1(8b)(a).
      - (3) <u>Legislator. As defined in G.S. 120-47.1(4d).</u>
    - (e) A violation of this section is a Class 2 misdemeanor.

      SECTION 12. G.S. 163-278.13B(a)(1) reads as rewritten:

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Session 2005 **General Assembly of North Carolina** "Limited contributor" means a lobbyist registered pursuant to Article "(1)1 2 9A of Chapter 120 of the General Statutes, that lobbyist's agent, that 3 lobbyist's principal as defined in G.S. 120-47.1(7), G.S. 120-47 or a political committee that employs or contracts with or whose parent 4 5 entity employs or contracts with a lobbyist registered pursuant to 6 Article 9A of Chapter 120 of the General Statutes." If any section or provision of this act is declared 7 SECTION 13. 8 unconstitutional or invalid by the courts, it does not affect the validity of this act as a 9 whole or any part other than the part so declared to be unconstitutional or invalid. 10 **SECTION 14.** Of Part 2 of this act, Sections 6, 7, 13, and 14 of this act are effective when the act becomes law, and the new G.S. 120-47.7C(d) applies to 11 12 appointments made on or after that date. The remainder of this Part becomes effective 13 January 1, 2007.

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#### PART 3. REVISE ELECTION LAWS.

**SECTION 15.(a)** Article 22A of Chapter 163 of the General Statutes is amended by adding a new section to read:

#### "§ 163-278.16B. Use of contributed amounts for certain purposes.

- Permitted Uses. A contribution accepted by a candidate or candidate's committee may be used only for the following purposes:
  - Ordinary expenditures in connection with the campaign for public (1) office of the candidate.
  - Ordinary expenses in connection with the duties and activities of the (2) individual as holder of an elective office.
  - Donations to an organization described in section 170(c) of the <u>(3)</u> Internal Revenue Code of 1986 (26 U.S.C. § 170(c)).
  - Contributions to a national, State, or local committee of a political <u>(4)</u> party.
  - Contributions to another candidate for office in North Carolina or to a <u>(5)</u> candidate's committee.
  - To return all or a portion of a contribution to the contributor. (6)
  - Payment of any penalties against the committee imposed by a board of (7) elections or a court of competent jurisdiction.

#### Prohibited Use. -(b)

- (1) In general. – A contribution described in subsection (a) of this section shall not be converted by any individual to personal use.
- Conversion. For purposes of subdivision (1) of this subsection, a <u>(2)</u> contribution shall be considered to be converted to personal use if the contribution or amount is used to fulfill any commitment, obligation, or expense of an individual or other entity that would exist irrespective of the candidate's election campaign or duties and activities as officeholder, including the following:
  - A home mortgage, rent, or utility payment. a.
  - b. A clothing purchase.

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- A noncampaign-related automobile expense. 1 2
  - d. A country club membership.
    - A vacation or other noncampaign-related trip. <u>e.</u>
    - A household food item. <u>f.</u>
    - A tuition payment. g.
    - Admission to a sporting event, concert, theater, or other form of h. entertainment not associated with an election campaign.
    - Dues, fees, and other payments to a health club or recreational <u>i.</u> facility.
    - A retirement account or other retirement purpose.
  - Rules. The State Board of Elections shall adopt rules for the (c) implementation of this section."

## **SECTION 15.(b)** G.S. 163-278.11(a)(2) reads as rewritten:

Expenditures. - A list of all expenditures required under G.S. 163-278.8 made by or on behalf of a candidate, political committee, or referendum committee. The statement shall list the name and complete mailing address of each payee, the amount paid, the purpose, and the date such payment was made. The total sum of all expenditures to date shall be plainly exhibited. Forms for required reports shall be prescribed by the Board. When a payment is made in a lump sum to one payee for several goods or services or both, the statement shall itemize with a reasonable degree of specificity the amount paid for each purpose. In the case of a payment to a credit card company, the statement shall provide a reasonably specific itemization of the bills the credit card was used to pay. In the case of a payment to a provider of services, the statement shall itemize any media advertising purchases made on behalf of the campaign and, with a reasonable degree of specificity, itemize other payments the provider has made on behalf of the campaign. The State Board of Elections shall adopt rules for the implementation of this subdivision."

## **SECTION 15.(c)** G.S. 163-278.27(a) reads as rewritten:

Any individual, candidate, political committee, referendum committee, treasurer, person or media who intentionally violates the applicable provisions of G.S. 163-278.7. 163-278.8. 163-278.9, 163-278.10, 163-278.11, 163-278.12. 163-278.13, 163-278.13B, 163-278.14, 163-278.16, 163-278.16B, 163-278.17, 163-278.19, 163-278.20, 163-278.39, 163-278.40A, 163-278.40B, 163-278.18, 163-278.40C, 163-278.40D or 163-278.40E is guilty of a Class 2 misdemeanor. The statute of limitations shall run from the day the last report is due to be filed with the appropriate board of elections for the election cycle for which the violation occurred."

**SECTION 15.(d)** This section becomes effective January 1, 2007, and applies to all candidates, officeholders, and political committees with accounts that are active with the State Board of Elections or a county board of elections on or after that date.

**SECTION 16.(a)** G.S. 163-278.14(b) reads as rewritten:

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"(b) No entity shall give, and no candidate, committee or treasurer shall accept, any monetary contribution in excess of one hundred-fifty dollars (\$100.00) (\$50.00) unless such contribution be in the form of a check, draft, money order, credit card charge, debit, or other noncash method that can be subject to written verification. The State Board of Elections may prescribe guidelines as to the reporting and verification of any method of contribution payment allowed under this Article. For contributions by money order, the State Board shall prescribe methods to ensure an audit trail for every contribution so that the identity of the contributor can be determined. For a contribution made by credit card, the credit card account number of a contributor is not a public record."

**SECTION 16.(b)** G.S. 163-278.8(d) is repealed. **SECTION 16.(c)** G.S. 163-278.15 reads as rewritten:

# "§ 163-278.15. No acceptance of contributions made by corporations, foreign and domestic.domestic, or other prohibited sources; best efforts.

- (a) <u>No Acceptance.</u> No candidate, political committee, political party, or treasurer shall accept any contribution made by any corporation, foreign or domestic, regardless of whether such corporation does business in the State of North Carolina. Carolina, or made by any labor union, professional association, insurance company, or <u>business entity.</u> This section does not apply with regard to entities permitted to make contributions by G.S. 163-278.19(f).
- Best Efforts. When a treasurer shows that best efforts have been made to ensure that contributions are from legal contributors and not from a prohibited source, acceptance of the contribution shall not be the basis for imposition of civil penalties, other than forfeiture of the contribution itself, or for criminal prosecution. The State Board of Elections shall adopt rules that specify what are "best efforts" for purposes of this section. Those rules shall recognize that in some instances contribution checks and other instruments clearly disclose to the contributee that the contribution comes from a prohibited source and must not be accepted, but that in other instances a contribution from a prohibited source is not clearly disclosed on the instrument, and the contributee may reasonably believe the contribution is from an individual's personal funds. The State Board shall coordinate the rules with rules required by G.S. 163-278.11(b) for best efforts to obtain, maintain, and submit information on reports required by this Article, so that the contributee can comply with the rules by using one form or a minimal number of forms to try to obtain needed statements from the contributor. If, despite the use of best efforts, the State Board of Elections determines that a contribution was made from the account of a prohibited contributor, the State Board may order that the amount unlawfully received be paid to the State Board by check, and any money so received by the State Board shall be deposited in the Civil Penalty and Forfeiture Fund of North Carolina."

**SECTION 16.(d)** This section becomes effective January 1, 2007, and applies to all contributions made and accepted on and after that date.

**SECTION 17.(a)** G.S. 163-278.7(f) reads as rewritten:

"(f) The State Board of Elections shall provide training for every Every treasurer of a political committee, prior to the election in which the political committee is

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involved, committee shall participate in training as to the duties of the office.office within three months of appointment, and at least once every four years thereafter. The State Board of Elections shall provide each treasurer with a CD-ROM, DVD, videotape, or other electronic document containing the training as to the duties of the office, office in person, through -and shall conduct regional-seminars for in-person training. seminars, and through interactive electronic means. The treasurer may choose to participate in training prior to each election in which the political committee is involved. All such training shall be free of charge to the treasurer."

**SECTION 17.(b)** This section becomes effective July 1, 2006.

**SECTION 18.(a)** Article 22A of Chapter 163 of the General Statutes is amended by adding a new section to read:

### "§ 163-278.20A. Making a contribution through an intermediary.

- (a) Lawful Contributions Through Intermediaries. It is lawful for any entity that is not otherwise prohibited from making the contribution to make one through an intermediary as long as all the following conditions are satisfied:
  - (1) The original contributor, on the instrument with which the contribution is made, makes a complete designation of the amount of the contribution, the date the contribution is made, and the political committee, candidate, or other lawful entity that the contributor intends to be the recipient of the contribution. If the contribution is by check, the contributor must sign and date the check and must complete the amount and payee spaces on the check. If an individual contributor, because of disability, lack of knowledge of the precise name of the contributee, or another justifiable reason, is unable to complete the check or other instrument, that contributor may receive assistance in completing it, but the substance of the completion shall be entirely at the direction of the contributor.
  - (2) The contribution is within the limits provided in G.S. 163-278.13.
  - (3) The transaction is reported by the contributee and the contributor if reporting is required by this Article.
  - (4) The intermediary is not prohibited from soliciting contributions by G.S. 163-278.13B.
  - (5) The contribution is delivered to the contributee within 20 days after the intermediary takes possession of the instrument by which the contribution is made.
- (b) Unlawful Contributions Through Intermediaries. It is unlawful for any entity to make a contribution through an intermediary if the conditions of subsection (a) of this section are not satisfied. No one but the contributor shall complete any portion of a contribution check or other contribution instrument. If an individual contributor, because of disability, lack of knowledge of the precise name of the contributee, or another justifiable reason, is unable to complete the check or other instrument, that contributor may receive assistance in completing it, but the substance of the completion shall be entirely at the direction of the contributor.

- (c) No Reporting Required of Intermediary. If a contribution involving an intermediary satisfies the conditions of subsection (a) of this section, the participation of an intermediary of a contribution is not required to be reported.
- (d) <u>Duty of Intermediary to Deliver or Return Contribution. If an intermediary takes possession of a contribution and agrees to forward that contribution to another entity, that intermediary shall forward the contribution to the done entity or return the contribution to the donor within 20 days of taking possession.</u>
- (e) <u>Definition of "Intermediary". As used in this Article, the term "intermediary" means an entity that receives money or anything of value from an entity with the understanding that it will be forwarded as a contribution by the donor entity to a candidate, political committee, or other entity intended to accept a contribution.</u>
- (f) Penalties. A violation of this section is a Class 2 misdemeanor. A violation of this section constitutes "mak[ing] or accept[ing] a contribution in violation of this Article" for purposes of the imposition of civil penalties under G.S. 163-278.34.
- (g) Rules. The State Board of Elections shall adopt rules for the implementation of this section."

#### **SECTION 18.(b)** G.S. 163-278.27(a) reads as rewritten:

"(a) Any individual, candidate, political committee, referendum committee, treasurer, person or media who intentionally violates the applicable provisions of G.S. 163-278.7, 163-278.8, 163-278.9, 163-278.10, 163-278.11, 163-278.12, 163-278.13, 163-278.13B, 163-278.14, 163-278.16, 163-278.17, 163-278.18, 163-278.19, 163-278.20, 163-278.20A, 163-278.39, 163-278.40A, 163-278.40B, 163-278.40C, 163-278.40D or 163-278.40E is guilty of a Class 2 misdemeanor. The statute of limitations shall run from the day the last report is due to be filed with the appropriate board of elections for the election cycle for which the violation occurred."

# **SECTION 18.(c)** G.S. 163-278.20 reads as rewritten: "§ 163-278.20. Disclosure before soliciting contributions.

- (a) It shall be unlawful for one or more individuals acting in concert, or for any group, committee, club or organization, of any type or nature, of two or more individuals, to solicit, attempt to solicit, or receive contributions for the purpose of supporting a candidate, political committee, referendum committee, or political party without first clearly advising those solicited as follows:
  - (1) The name of the candidate(s) for whom the contribution will be used; or
  - (2) The name of the political committee or party for which the funds will be used; or
  - (3) That a decision will be reached later as to the candidate(s), political committee(s), or political party(ies) to be supported and that the contributions solicited will be expended in a manner and for a purpose to be determined at a future date but no later than 20 days prior to the pending primary or general election; or
  - (4) The name of the referendum committee for which the funds will be used.
  - (b) A violation of this section is a Class 2 misdemeanor."

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**SECTION 18.(d)** This section becomes effective January 1, 2007, and applies to any contribution made or accepted on or after that date and to any contribution received or forwarded on or after that date.

**SECTION 19.** G.S. 163-278.13(e) reads as rewritten:

"(e) This section shall not apply to any national, State, district or county executive committee of any political party. party, except that no political committee shall contribute more than ten thousand dollars (\$10,000) to a State executive committee of a political party during the same election cycle. For the purposes of this section only, the term "political party" means only those political parties officially recognized under G.S. 163-96."

**SECTION 20.(a)** G.S. 163-278.9(j) reads as rewritten:

- "(j) Treasurers for the following entities—shall electronically file each report required by this section that shows a cumulative total for the election cycle in excess of five thousand dollars (\$5,000) in contributions, in expenditures, or in loans, according to rules adopted by the State Board of Elections:
  - (1) A candidate for statewide office;
  - A State, district, county, or precinct executive committee of a political party, if the committee makes contributions or independent expenditures in excess of five thousand dollars (\$5,000) that affect contests for statewide office;
  - (3) A political committee that makes contributions in excess of five thousand dollars (\$5,000) to candidates for statewide office or makes independent expenditures in excess of five thousand dollars (\$5,000) that affect contests for statewide office.

section in a manner prescribed by the State Board of Elections. The State Board shall implement an electronic campaign report filing system so that all reports may be viewed publicly on the Internet within 48 hours being filed. The State Board of Elections shall provide the software necessary to file an electronic report in compliance with this section to a any treasurer required to file an the electronic report at no cost to the treasurer."

**SECTION 20.(b)** There is appropriated from the General Fund to the State Board of Elections the sum of one million dollars (\$1,000,000) for the 2006-2007 fiscal year to implement this section.

**SECTION 20.(c)** Subsection (a) of this section becomes effective February 1, 2007, and applies to all reports required to be filed on or after that date. Subsections (b) and (c) of this section become effective July 1, 2006.

**SECTION 21.** There is appropriated from the General Fund to the State Ethics Commission the sum of one million dollars (\$1,000,000) for the 2006-2007 fiscal year to implement this act.

**SECTION 22.** Section 20 of this act is effective July 1, 2006. Section 22 of this act is effective when it becomes law. Section 4 of this act becomes effective January 1, 2007. Except as otherwise provided in this act, the remainder of this act becomes effective October 1, 2006, applies to covered persons on or after January 1, 2007, to acts and conflicts of interest that arise on or after January 1, 2007, and to

- offenses committed on or after January 1, 2007. Prosecutions for offenses or ethics
- 2 violations committed before January 1, 2007, are not abated or affected by this act, and
- 3 the statutes that would be applicable but for this act remain applicable to those
- 4 prosecutions.

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